**TERMS OF REFERENCE**

**FINAL EVALUATION OF UNDP GEWE PROJECT AND THE JOINT PBF PROJECT (STRENGTHENING WOMEN’S ROLE AND PARTICIPATION IN PEACEBUILDING - TOWARDS JUST, FAIR AND INCLUSIVE SOMALIA)**

**Assignment Information**

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| Assignment Title: | Final Evaluation of the UNDP GEWE Project (strengthening Gender Equality and Women Empowerment Project (2015-2017) and the joint PBF project (strengthening women’s role and participation in peacebuilding - towards just, fair and inclusive Somalia) |
| UNDP Somalia | Gender unit |
| Duty station | Mogadishu (with travelling to the regions) |
| Duration | Two months (60 days) |
| Project/ Programme | Gender Equality and Women’s Empowerment/UN MPTF programme |

1. **Introduction**

UNDP Somalia GEWE Project, “Strengthening Gender Equality and Women’s Empowerment” ended in December 2017. The GEWE project aimed at strengthening women’s representation and participation in public decision-making processes rendering them more inclusive; engaging community structures to transform negative traditions which limit women’s and girls’ rights; addressing challenges of limited capacity and insecurity all of which adversely affect women’s ability to voice their concerns, put forward their agenda, negotiate their interests, claim their rightful space in society and enhance their access to resources and opportunities; and promoting legal and policy reforms that eliminate structural barriers to gender equality and empower women and girls.

On the other hand, the UN Joint PBF project (Strengthening women’s role and participation in peacebuilding - Towards just, fair and inclusive Somalia), was approved by PBSO with Peacebuilding Fund (PBF) funding under the Gender Promotion Initiative 2 (GPI2) implemented by UNDP (lead), UN Women and UNSOM over the period July 2015 to December 2016. The PBF project aimed at improving and enhancing women’s role and participation in the peacebuilding and public policy making processes while advancing their political empowerment; strengthening national gender machineries, including the federal Ministry of Women and Human Rights Development and Somali women civil society leaders to ensure integration of gender and improved representation of women in the emerging peace and political processes.

The final evaluation of both projects is required to measure and assess whether the intended project outcomes and results were met. The frames of reference for the evaluation will be the UNDP Somalia GEWE Project Document (2015 to 2017) and the PBF project (July 2015 to December 2016).

1. **National Context**

Somalia is still stricken by extreme poverty with the fourth lowest GDP per capita as of 2012 ($226) in the world.[[1]](#footnote-2) While there is serious lack of statistical data in Somalia, available evidence shows that Somali women are still far from enjoying equal rights and treatment. Women are significantly under-represented especially in political processes, including electoral processes – be it as voters, candidates, elected representatives or electoral. The Social Institutions & Gender Index for 2014 places Somalia on the 6th lowest position in the world, with ‘very high’ discriminatory family codes, ‘very high’ levels of restricted physical integrity, and a ‘very high’ level of restricted resources and assets. Supporting women’s representation and active participation in political leadership and other decision-making organs and institutions is important for Somalia’s ability to achieve its peace and state-building goals.

In a historic achievement during the 2016 electoral process, Somali women secured approximately 25% representation in the 10th Federal Parliament (24% in the Lower House and 25%in the Upper House). The achievement was the result of sustained efforts by women’s rights advocates for the quota. However, Somali is yet to put in place legal and policy frameworks in support of the quota for women. Sexual and gender-based violence (SGBV) continues to be perpetrated against women and girls across Somalia. Limited access to formal justice mechanisms, extreme marginalization and repression under the traditional justice system or harsh implementation of Shari’a law have further exacerbated their plight. Although women have become an important part of the Somali economic structures in recent years, women still have a weak position in the labor market and represent a large proportion of the vulnerable employment population.

1. **Purpose, Objectives and Scope of Evaluation**

This evaluation will assess the achievements of the GEWE and PBF project outputs and their contribution to the outcomes. Therefore, the purpose of this evaluation is to:

* Assess whether each of the UNDP GEWE project and UN joint PBF project achieved their stated outputs.
* Determine whether each of the projects contributed to achieving their stated programme outcomes,
* Highlight any processes and partnerships that contributed to the achievement of both project outputs; and
* Document lessons learned, success stories and good practices to capitalize on the experiences gained on both projects.
* Provide forward-looking recommendations on how to build on the achievements of both projects and to ensure that they are sustained by the relevant stakeholders;
* The evaluation should take into consideration projects’ duration, existing resources and political and contextual constraints.

**Objectives:**

Overall the evaluation will assess the relevance, effectiveness, efficiency and sustainability of the two projects focusing on: -

* **Relevance**, including planning, design, implementation and coherence of the projects vis-à-vis the specific country context.
* **Effectiveness**, i.e. examining factors contributing to the achievement of the results.
* Efficiency in the strategic use and allocation of resources and in the managing, monitoring and documentation of the project
* **Sustainability** in the continuation of the results of the project post-implementation.
* **Level of ownership** among the stakeholders in the project, and identify lessons learned.
* Come up with suggestions for future interventions under new programmes

Specifically, the following five areas will be of interest in this evaluation: -

* **Project outputs and activities:** assess effective implementation as we all as results delivered vis-à-vis the expected outputs and outcomes.
* **Women’s participation:** determine key contributions of the project in advancing political empowerment of women.
* **Capacity of women machineries and civil society:** project role and contribution in strengthening capability of women ministries (involved), policy and legal environment widening scope and opportunities for and enabling women leaders, ministries to advance women’s empowerment, in particular women, peace and security issues.
* **Peacebuilding impact:** specific contributions and catalytic effects of the project in advancing women’s political role for peacebuilding and sustainability of effect/impact, including (change occurred in) the perception of women in politics in Somalia.
* **Lessons learned:** analyze lessons learned with regard to - peacebuilding in Somalia; risks, challenges and mitigating measures adopted; meeting unforeseeable challenges and risks; and provide recommendations on how to further enhance efforts in support of women in peacebuilding endeavors and possibility of replication of the project interventions

The primary users/beneficiaries of the evaluation will be the Government of Somalia - particularly the ministries of women-, UN entities, UNDP Country Office and donors. Secondary users will be other relevant development partners, women’s organizations and feminist movements, as well as research institutions/academia.

1. **Methodology, Evaluation process and Time Frame**

Whilst the whole process will be led and managed by the Lead entity—UNDP, the evaluation will be guided by UNDP Gender Specialist (GEWE project), the UN Senior Gender Advisor (SGA), PBF Coordination Officer/Specialist (PBF project). The evaluation will generate/provide findings, analysis and recommendations using the following methods.

I**nterviews** of stakeholders—one-to-one, in-depth and discussions/meetings, including structured discussions and focus group discussion. Government representatives (from both federal, Somaliland and Puntland) as it may apply. In particular MoWHRD, MOWDAFA, MOLSA, PSGs members, donors, women’s groups and other stakeholders, including civil society civil-society representatives, women peace activists, UN entities, including RUNOs and the UN Gender Theme Group will be among the key stakeholders who will be consulted and sought information from during the evaluation. In additional, discussions will be held with other joint programme managers, those managing peace-building initiatives.

**Review of relevant documents** he evaluation will also involve analysis of Secondary data-documentations. In particular project document and other background documents relevant to the projects and national context, including the New Deal Compact and the UN Integrated Strategic Framework, Somalia conflict analysis, project implementation plans, progress reports, monitoring assessment, analysis conducted by the UN and implementing partners. The UNDP gender project will also require analysis of background documents on the national context, documents prepared by international partners and documents prepared by UN system agencies, programme plans and frameworks, progress reports, monitoring self-assessment such as the UNDP Result Oriented Annual Report; third party monitoring, and evaluations conducted by the country office and partners. A list of background and project related documents will be shared well in advance.

**The criteria** for selecting places for field visit include; accessibility/security; critical mass of project interventions, potential for significant learning (both successful as well as challenging cases); and coverage of all project areas.

**Validation;** The information collected from various sources/methods will be triangulated to ensure the data is valid.

**Stakeholder involvement;** At the start of the evaluation, a stakeholder analysis will be conducted to identify all relevant projects’ partners as well as those who may not work with the two projects but play key role in the outcome to which the projects contribute. Where possible, the evaluation will use a participatory approach to the design, implementation and reporting on the evaluation.

**Evaluation Process and Timeframe**

The evaluation is expected to commence on 19th February 2018 for an estimated duration of days 60 working days (both projects). This will include literature review, interview/discussions/meetings and report writing.

**Expected deliverables**

The main deliverables of this consultancy are: an inception report (including a work plan) highlighting the distinct approaches for each project and how their findings will be distinguished, debriefing notes and final evaluation reports for both projects.

* **An inception report** will be submitted to UNDP, highlighting the distinct approaches for each project and how their findings will be distinguished, with a detailed work plan outlining the steps, key stakeholders to be interviewed, key questions to be asked and an outline of the final report. For the PBF Project, this shall be compliant with the PBSO evaluation report templates. The inception report will also provide details of data gathering process, list of key stakeholders to be consulted/interviewed as per agreed methodology.
* **Debriefing notes and presentation of draft reports:** initial assessment and analysis will be shared with key stakeholders, mainly women ministries, CSO representatives and participating UN entities. UNDP will facilitate feedback and review to inform the draft report.
* **Draft Reports:** the draft reports for each project will be submitted for comments to UNDP, UN Women, UNSOM, PBSO and the Government counterpart, with UNDP responsible for co-coordinating the feedback process with the recipient agencies. The draft reports shall be made available as per the date stipulated in the agreed work plan.
* **Final reports:** the final reports will be approved by the above noted entities after the evaluation team-leader has incorporated, to the largest extent possible, all relevant comments provided while preserving the independent views of the evaluator. The reports should not exceed 20 pages, with analysis, findings, observations, recommendations. Additional annexes may be attached to the main report.

**Management Arrangements**

The evaluation process for the two projects will be managed by UNDP as the lead entity, with specificities:

* The Coordination and advisory support for the PBF project will be extended by the SGA to the SRSG; the PBF Coordination Specialist in Somalia and the PBF monitoring and evaluation team in New York.
* The actors and accountabilities for the UNDP GEWE project will be as follows:

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| **Actors and Accountabilities** | **Roles and Responsibilities** |
| UNDP Senior management | * Safeguards of the independence of the evaluation exercise and ensure quality of evaluations * Prepares a management response to the evaluation and ensure the implementation of committed actions in the management response |
| Gender Programme Manager and Gender team | * Provides inputs from the programme perspective * Participates in the review of the evaluation methodology and provide comments to the evaluation team * Observes the process of the evaluation * Facilitates evaluation by providing relevant documents and contacts * Facilitates and ensure the preparation and implementation of relevant management responses * Facilitates and ensure knowledge sharing and use of the evaluation information * Coordinates with the project team to arrange travels for field visits of the consultant. |
| Partnerships and Planning Unit (PPU) | * Supports the Evaluator at all stages of the evaluation management in terms of technical issues of the evaluation |
| Reference Group (government line ministries, UN partner agencies, CSOs and beneficiaries) | * Participates in various steps of the evaluation management process such as inception meeting and commenting on draft reports to ensure evaluation quality. |
| Consultant | * Leads the whole evaluation process * Manages the evaluation process in timely manner * Communicates with UNDP CO whenever it is needed * Conducts field visits to the selected regions and collect data * Reports to UNDP when required * Produces the inception report * Holds validating workshop with Stakeholders and beneficiaries * Produces the final report by addressing and incorporating comments and feedbacks Provided * Participates in dissemination workshops organized by UNDP and present findings of the report. |

**Required skills and competencies of consultant**

The following are the required skills and competencies expected from the selected applicant conducting this final programme evaluation.

* **Education:** Advanced university degree in relevant fields such as gender, development and social studies, International Peace and Development, sociology, political science and evaluation. Advanced degree in evaluation is an asset.
* **Experience:** Minimum seven years of experience in project Evaluation (experience with evaluating gender equality and PBF supported projects an asset); **evidence of similar work will be required**.
* Knowledge of PBF principles and Somalia
* Fluent in English: excellent written and verbal communication skills;

1. "Central Bank of Somalia – Annual Report 2012". Central Bank of Somalia. Retrieved 2 August 2014. [↑](#footnote-ref-2)