

# Terms of Reference for International Consultant UNDP/GEF Project Mid-term Review

Title: Team Leader (international consultant) Mid-Term Project Review

Project: Strengthening the Management Effectiveness of the National System of Protected Areas

**Duration:** 45 days to be completed by April, 2019

Supervisor(s): UNDP PNG Country Office; UNDP/GEF Bangkok Regional Hub in consultation with national implementing partner, Conservation and Environment Protection Authority (CEPA) and responsible parties,

Woodland Park Zoo (Tree Kangaroo Conservation Program and Tenkile Conservation Alliance

Duty Station: Port Moresby, Varirata National Park, Lumi/Drekikir, East and West Sepik Province and YUS,

Kabwum, Morobe Province

#### 1. INTRODUCTION

This is the Terms of Reference (ToR) for the Mid-Term Review (MTR) for the full-sized UNDP/GEF supported project titled "'Strengthening the Management Effectiveness of the National System of Protected Areas (PIMS#:5261)" implemented through the Conservation and Environment Protected Authority, Woodland Park Zoo's Tree Kangaroo Conservation Program and Tenkile Conservation Alliance. The project started in July 2015 and is in its third year of implementation. This ToR sets out the expectations for this Mid-term Review (MTR). The MTR process must follow the guidance outlined in the document, <u>Guidance for Conducting Midterm Reviews of UNDP-Supported</u>, GEF-Financed Projects.

# 2. PROJECT BACKGROUND INFORMATION

PNG is one of the world's 17 most diverse countries, accounting for less than 0.5% of the earth's surface area and hots 6-8% of the world's biodiversity containing some of the world's most biologically diverse ecosystems (Sekhran and Miller, 1995). Todate, obtaining definitive information on the biological richness of the country remains difficult as many areas are poorly studied. With this rich biodiversity, PNG also has vast wealth in natural resources: gold, copper, oil, gas, timber and fisheries. PNG has a maritime Economic Exclusive Zone of 3.1 million square kilometers, which is host to abundant tuna resources and diverse marine fisheries. PNG's tropical rainforest is third largest in the world (60% of the country's land) while thirty per cent of the country's land mass is suitable for agriculture and the soils are generally fertile, with the climate and rainfall sufficient to support a wide range of crops for domestic consumption and export markets.

However, the primary threats to terrestrial biodiversity in PNG are deforestation and degradation (from logging and subsistence agriculture), mining (including pollution and waste runoff) and agricultural conversion (e.g. for oil palm, biofuels, etc.). Not only does forest loss result directly from these activities, but the secondary effects from improved road access makes frontier areas susceptible to ongoing clearing for agriculture and salvage logging. Recent spatial analysis suggested that the average annual rate of deforestation and degradation across all regions of PNG over the 1972-2002 period was 1.4%, almost twice the rate previously recorded. It is estimated that by 2021, 83% of the commercially accessible forest areas will have been cleared or degraded if current trends continue. Much of the

logging-related forest loss is concentrated in lowland forest areas; by 2002, lowland forests accessible to mechanized logging were being degraded or cleared at the rate of 2.6% annually.

Currently, Protected Areas (PAs) cover about 4.1% of the land area and far less than 1% of marine areas – well below the targets under the United National Convention on Biological Diversity UNCBD). The focus of PA establishment has been on inclusive community-driven models, particularly the Wildlife Management Areas (WMAs). Some local communities have also been declaring ad-hoc community conservation areas (both terrestrial and marine) through the establishment of conservation deeds or conservation contracts under contract law, with the help of NGOs. However, these community conservation areas are not formally recognized as part of the national PA network. Most existing protected areas in PNG have been designated as WMAs under the Fauna (Protection & Control) Act 1966, since this is the legal structure that most readily accommodates existing community resource management systems. However, this Act focuses on fauna and is therefore not an effective legal structure for comprehensive biodiversity conservation at the landscape or ecosystem level.

The overall progress on effective PA management in PNG is very low in terms of planning, establishment and support. These weaknesses were recognized several decades ago1, and the fact that there has been no improvement as found in the recent Rapid Appraisal and Prioritization of Protected Areas Management (RAPPAM)2, which found that most state-run and community-managed PAs still lack effective management plans, technical capacity and funding support. An analysis of the PA system conducted as part of PNG's response to the CBD Programme of Work on Protected Areas (PoWPA)3 came to similar conclusions. The ineffectiveness of current conservation approaches was illustrated by a recent spatial analysis indicating that most PAs in PNG have suffered forest clearance or degradation at rates almost identical with non-PA forest areas.

Clearly, a viable long-term solution to address the increasing threats to PNG's high conservation value forests is to bring a representative sample of the country's biodiversity resources under some form of protection. This required recognition of customary tenure as the Government have had limited ability to demarcate conservation areas and the current WMAs are ineffectively managed and supported; certainly, few if, can conform even to the minimum management requirements for multi-use PAs under the IUCN Categories V or VI. Moreover, the PAs that do exist largely fail to achieve any strategic coverage of key biodiversity habitats. The challenge is to develop an effective model of protection which recognizes and accommodates the unique resource ownership structure in PNG but offers real economic and/or development incentives for long-term conservation of important habitats.

The Government has made a renewed commitment to support a viable and sustainable protected area system in the country, working in partnership with community landowners, non-government conservation organizations, private sector and local administrations. The premise is that if local people are capacitated to manage their ecosystems and landscapes sustainably, they will in turn enhance the ecosystem service value and secure more rights to benefit from ecosystem products and other natural resources to improve livelihoods. PNG's new Protected Areas Policy (PAP) approved by National Executive Council in December 2014 and the CEPA Act of May 2014 provides the overall policy and legal framework for the newly established Conservation and Environmental Protection Authority (CEPA). These instruments are intended to give new impetus to conservation priorities and pose an excellent opportunity to improve biodiversity conservation in the broadest sense in PNG.

The project aims to support Government's commitment to operationalise the PNG's PAP as well as support the transitions from the former Department of Environment and Conservation to CEPA. Furthermore, the project will

<sup>1</sup> Williams et al. (1993): Conservation Areas Strengthening Project 1994-2000

<sup>2</sup> WWF (2009): An Assessment of the Effectiveness of Papua New Guinea's Protected Areas Using WWF's RAPPAM Methodology. November

<sup>&</sup>lt;sup>3</sup> 13 Tortell and Duguman (2008): Supporting Country Action on the CBD Programme of Work on Protected Areas, Report on Preparation of Request from Papua New Guinea, UNDP, Port Moresby.

strengthen the links between central government's policy and institutional systems with newly established decentralised PA governance and management structures and 'bottom up' conservation initiatives that are being established by community landowners and conservation partners in key biodiversity areas throughout the country. Specifically, the project will improve conservation efforts at three important natural sites:

- Varirata National Park in Central Province: CEPA will promote public-private partnerships involving communities in protecting the area, whilst encouraging initiatives like recreational and research activities and exploring the area's tourism potential;
- ii. The YUS Conservation Area is between Madang and Morobe and is led by Woodland Park Zoo's Tree Kangaroo Conservation Program in partnership provincial governments and local communities. This is the first site in PNG dedicated to conserving the endangered Matschie's tree kangaroo (Dendrolagus matschiei) and its habitats.
- iii. The proposed Torricelli Mountain Range Conservation Area is between East and West Sepik Provinces and led by the Tenkile Conservation Alliance is also involved in the conservation of two critically endangered tree kangaroo (Tenkile and Weimang) and a vulnerable species of grizzled tree kangaroo.

## 3. MID-TERM REVIEW OBJECTIVES

The Mid-Term Review (MTR) will assess progress towards the achievement of the project objectives and outcomes as specified in the Project Document, and assess early signs of project success or failure with the goal of identifying the necessary changes to be made in order to set the project on-track to achieve its intended results. The MTR will also review the project's strategy, its risks to sustainability.

The purpose of MTR is to examine the performance of the project since the beginning of its implementation. The review will include both the review of the progress in project implementation, measured against planned outputs set forth in the Project Document in accordance with rational budget allocation and the assessment of features related to the process involved in achieving those outputs, as well as the initial and potential impacts of the project. The review will also address underlying causes and issues contributing to targets not adequately achieved.

The MTR is intended to identify weaknesses and strengths of the project design and make recommendations for any changes in the overall design and orientation of the project by evaluating the adequacy, efficiency, and effectiveness of its implementation, as well as assessing the project outputs and outcomes to date. Consequently, the review team is also expected to make detailed recommendations on the work plan for the remaining project period. It will also provide an opportunity to assess early signs of the project success or failure and prompt necessary adjustments.

The review will also identify lessons learnt and best practices from the project which could be applied to future and other on-going projects.

# 4. MTR APPROACH & METHODOLOGY

The MTR must provide evidence-based information that is credible, reliable and useful. The MTR team will review all relevant sources of information including documents prepared during the preparation phase (i.e. PIF, UNDP Initiation Plan, UNDP Environmental & Social Safeguard Policy, the Project Document, project reports including Annual Project Review/PIRs, project budget revisions, lesson learned reports, national strategic and legal documents, and any other materials that the team considers useful for this evidence-based review). The MTR team will review the baseline GEF focal area Tracking Tool submitted to the GEF at CEO endorsement, and the midterm GEF focal area Tracking Tool that must be completed before the MTR field mission begins.

The MTR team is expected to follow a collaborative and participatory approach<sup>4</sup> ensuring close engagement with the Project Team, government counterparts (the GEF Operational Focal Point), the UNDP Country Office(s), UNDP-GEF Regional Technical Advisers, and other key stakeholders.

Engagement of stakeholders is vital to a successful MTR. Stakeholder involvement should include interviews with stakeholders who have project responsibilities, including but not limited to key partners and pilot provinces); implementing partners, key experts and consultants in the subject area, Project Board, project stakeholders, academia, local government and CSOs, etc. Additionally, the MTR team is expected to conduct field missions to Port Moresby, Papua New Guinea, including the project sites in YUS, Lumi and Varirata.

The international consultant serving as the team leader will lead the MTR which will be conducted in a participatory manner working on the basis that the objective is to assess project implementation and impacts in order to recommend improvements in the implementation and other decisions.

The MTR team leader is expected to lead the engagement with the Project Team, government counterparts, the UNDP Country Office(s), UNDP-GEF Regional Technical Advisers, and other key stakeholders.

The review will start with a desk review of project documentation and the following process:

- Desk review of project document, outputs, monitoring reports such as Project Inception Report, Minutes of Project Advisory Board and Technical Support and Advisory Team meetings, Project Implementation Report, Quarterly Progress Reports, mission reports and other internal documents including financial reports and relevant correspondence);
- b. Review of specific products including datasets, management and action plans, publications, audio visual materials, other materials and reports;
- c. Interviews with the Project Manager, other project staff including provinces; and
- d. Consultations and/or interviews with relevant stakeholders involved, including governments representatives, local communities, NGO's, private sector, donors, other UN agencies and organizations.

The final MTR report should describe the full MTR approach taken and the rationale for the approach making explicit the underlying assumptions, challenges, strengths and weaknesses about the methods and approach of the review.

## 5. DETAILED SCOPE OF MID-TERM REVIEW

The MTR team will assess the following four categories of project progress. See the *Guidance For Conducting Midterm Reviews of UNDP-Supported, GEF-Financed Projects* for extended descriptions.

#### i. Project Strategy

# Project design:

Review the problem addressed by the project and the underlying assumptions. Review the effect of any
incorrect assumptions or changes to the context to achieving the project results as outlined in the Project
Document.

- Review the relevance of the project strategy and assess whether it provides the most effective route towards expected/intended results. Were lessons from other relevant projects properly incorporated into the project design?
- Review how the project addresses country priorities. Review country ownership. Was the project concept in line
  with the national sector development priorities and plans of the country?

<sup>&</sup>lt;sup>4</sup> For ideas on innovative and participatory Monitoring and Evaluation strategies and techniques, see <u>UNDP Discussion Paper:</u> <u>Innovations in Monitoring & Evaluating Results</u>, 05 Nov 2013.

- Review decision-making processes: were perspectives of those who would be affected by project decisions, those who could affect the outcomes, and those who could contribute information or other resources to the process, taken into account during project design processes?
- Review the extent to which relevant gender issues were raised in the project design.
- If there are major areas of concern, recommend areas for improvement.

## Results Framework/Logframe:

- Undertake a critical analysis of the project's logframe indicators and targets, assess how "SMART" the midterm
  and end-of-project targets are (Specific, Measurable, Attainable, Relevant, Time-bound), and suggest specific
  amendments/revisions to the targets and indicators as necessary.
- Are the project's objectives and outcomes or components clear, practical, and feasible within its time frame?
- Examine if progress so far has led to, or could in the future catalyse beneficial development effects (i.e. income
  generation, gender equality and women's empowerment, improved governance etc...) that should be included
  in the project results framework and monitored on an annual basis.
- Ensure broader development and gender aspects of the project are being monitored effectively.

# ii. Progress Towards Results

# Progress Towards Outcomes Analysis:

Review the logframe indicators against progress made towards the end-of-project targets using the Progress
Towards Results Matrix; colour code progress in a "traffic light system" based on the level of progress achieved;
assign a rating on progress for each outcome; make recommendations from the areas marked as "Not on target
to be achieved" (red).

Table 1: Progress Towards Results Matrix (Achievement of outcomes against End-of-project Targets)

Project	Indicator5	Baseline	Level in 1st PIR	Midterm	End-of-	Midterm Level &	Achievement	Justification
Strategy		Level <sup>6</sup>	(self- reported)	Target <sup>7</sup>	project	Assessment <sup>8</sup>	Rating <sup>9</sup>	for Rating
					Target			
Objective:	Indicator (if							
	applicable):							
Outcome 1:	Indicator 1:							
	Indicator 2:							
Outcome 2:	Indicator 3:							
	Indicator 4:							
	Etc.							
Etc.								

# **Indicator Assessment Key**

Green= Achieved Yellow= On target to be achieved Red= Not on target to be achieved

In addition to the progress towards outcomes analysis:

- Compare and analyse the Project Results Tracker within the PIR at the Baseline with the one completed right before the Midterm Review.
- Identify remaining barriers to achieving the project objective in the remainder of the project.

<sup>&</sup>lt;sup>5</sup> Populate with data from the Logframe and scorecards

<sup>&</sup>lt;sup>6</sup> Populate with data from the Project Document

<sup>&</sup>lt;sup>7</sup> If available

<sup>&</sup>lt;sup>8</sup> Colour code this column only

<sup>&</sup>lt;sup>9</sup> Use the 6 point Progress Towards Results Rating Scale: HS, S, MS, MU, U, HU

• By reviewing the aspects of the project that have already been successful, identify ways in which the project can further expand these benefits.

# iii. Project Implementation and Adaptive Management

## Management Arrangements:

- Review overall effectiveness of project management as outlined in the Project Document. Have changes been made and are they effective? Are responsibilities and reporting lines clear? Is decision-making transparent and undertaken in a timely manner? Recommend areas for improvement.
- Review the quality of execution of the Executing Agency/Implementing Partner(s) and recommend areas for improvement.
- Review the quality of support provided by the GEF Partner Agency (UNDP) and recommend areas for improvement.

# Work Planning:

- Review any delays in project start-up and implementation, identify the causes and examine if they have been resolved.
- Are work-planning processes results-based? If not, suggest ways to re-orientate work planning to focus on results?
- Examine the use of the project's results framework/ logframe as a management tool and review any changes made to it since project start.

# Finance and co-finance:

- Consider the financial management of the project, with specific reference to the cost-effectiveness of interventions.
- Review the changes to fund allocations as a result of budget revisions and assess the appropriateness and relevance of such revisions.
- Does the project have the appropriate financial controls, including reporting and planning, that allow management to make informed decisions regarding the budget and allow for timely flow of funds?
- Informed by the co-financing monitoring table to be filled out, provide commentary on co-financing: is co-financing being used strategically to help the objectives of the project? Is the Project Team meeting with all co-financing partners regularly in order to align financing priorities and annual work plans?

# Project-level Monitoring and Evaluation Systems:

- Review the monitoring tools currently being used: Do they provide the necessary information? Do they involve key partners? Are they aligned or mainstreamed with national systems? Do they use existing information? Are they efficient? Are they cost-effective? Are additional tools required? How could they be made more participatory and inclusive?
- Examine the financial management of the project monitoring and evaluation budget. Are sufficient resources being allocated to monitoring and evaluation? Are these resources being allocated effectively?

# Stakeholder Engagement:

- Project management: Has the project developed and leveraged the necessary and appropriate partnerships with direct and tangential stakeholders?
- Participation and country-driven processes: Do local and national government stakeholders support the
  objectives of the project? Do they continue to have an active role in project decision-making that supports
  efficient and effective project implementation?
- Participation and public awareness: To what extent has stakeholder involvement and public awareness contributed to the progress towards achievement of project objectives?

#### Reporting:

- Assess how adaptive management changes have been reported by the project management and shared with the Project Advisory Board.
- Assess how well the Project Team and partners undertake and fulfil UNDP/GEF reporting requirements (i.e. how have they addressed poorly-rated PIRs, if applicable?)
- Assess how lessons derived from the adaptive management process have been documented, shared with key
  partners and internalized by partners.

#### Communications:

- Review internal project communication with stakeholders: Is communication regular and effective? Are there
  key stakeholders left out of communication? Are there feedback mechanisms when communication is received?
  Does this communication with stakeholders contribute to their awareness of project outcomes and activities and
  investment in the sustainability of project results?
- Review external project communication: Are proper means of communication established or being established
  to express the project progress and intended impact to the public (is there a web presence, for example? Or did
  the project implement appropriate outreach and public awareness campaigns?)
- For reporting purposes, write one half-page paragraph that summarizes the project's progress towards results in terms of contribution to sustainable development benefits, as well as global environmental benefits.

#### iv. Sustainability

- Validate whether the risks identified in the Project Document, PIRs, and the ATLAS Risk Management
  Module are the most important and whether the risk ratings applied are appropriate and up to date. If not,
  explain why.
- In addition, assess the following risks to sustainability:

#### Financial risks to sustainability:

 What is the likelihood of financial and economic resources not being available once the GEF assistance ends (consider potential resources can be from multiple sources, such as the public and private sectors, income generating activities, and other funding that will be adequate financial resources for sustaining project's outcomes)?

#### Socio-economic risks to sustainability:

• Are there any social or political risks that may jeopardize sustainability of project outcomes? What is the risk that the level of stakeholder ownership (including ownership by governments and other key stakeholders) will be insufficient to allow for the project outcomes/benefits to be sustained? Do the various key stakeholders see that it is in their interest that the project benefits continue to flow? Is there sufficient public/stakeholder awareness in support of the long-term objectives of the project? Are lessons learned being documented by the Project Team on a continual basis and shared/ transferred to appropriate parties who could learn from the project and potentially replicate and/or scale it in the future?

#### Institutional Framework and Governance risks to sustainability:

 Do the legal frameworks, policies, governance structures and processes pose risks that may jeopardize sustenance of project benefits? While assessing this parameter, also consider if the required systems/ mechanisms for accountability, transparency, and technical knowledge transfer are in place.

#### Environmental risks to sustainability:

Are there any environmental risks that may jeopardize sustenance of project outcomes?

#### **Conclusions & Recommendations**

The MTR team will include a section of the report setting out the MTR's evidence-based conclusions, in light of the findings.<sup>10</sup>

Recommendations should be succinct suggestions for critical intervention that are specific, measurable, achievable, and relevant. A recommendation table should be put in the report's executive summary.

Rec#	Recommendation	Entity Responsible
Α	(State Outcome 1) (Outcome 1)	
A.1	Key recommendation:	
A.2		
A.3		
В	(State Outcome 2) (Outcome 2)	
B.1	Key recommendation:	
B.2		
B.3		
С	(State Outcome 3) (Outcome 3), etc.	
C.1	Key recommendation:	
C.2		
C.3		
D	Project Implementation & Adaptive Management	
D.1	Key recommendation:	
D.2		
D.3		
Е	Sustainability	
E.1	Key recommendation:	
E.2		
E.		

The MTR team should make no more than 15 recommendations in total.

# **Ratings**

The MTR team will include its ratings of the project's results and brief descriptions of the associated achievements in a MTR Ratings & Achievement Summary Table in the Executive Summary of the MTR report. See Annex E for ratings scales. No rating on Project Strategy and no overall project rating is required.

Table. MTR Ratings & Achievement Summary Table for (Project Title)

Measure	MTR Rating	Achievement Description
Project Strategy	N/A	
Progress Towards Results	Objective Achievement Rating: (rate 6 pt. scale)	
	Outcome 1 Achievement Rating: (rate 6 pt. scale)	
	Outcome 2 Achievement Rating: (rate 6 pt. scale)	
	Outcome 3 Achievement Rating: (rate 6 pt. scale)	
	Etc.	
Project Implementation & Adaptive	(rate 6 pt. scale)	
Management		
Sustainability	(rate 4 pt. scale)	

<sup>&</sup>lt;sup>10</sup> Alternatively, MTE conclusions may be integrated into the body of the report.

#### 6. PROPOSED SCHEDULE

The consultancy will be for approximately 45 working days starting in October and will not exceed five months from when the consultant(s) are hired. The tentative MTR timeframe is as follows:

TIMEFRAME	ACTIVITY
31 October 2018	Application closes
2 November 2018	Select MTR Team/Signing of Contracts
5 November 2018	Prep the MTR Team (handover of Project Documents)/Discuss workplan
5 -9 November 2018	Document review and preparing MTR Inception Report
14 -16 November 2018	Finalization and Validation of MTR Inception Report
19 Nov. – 14 Dec. 2018	MTR mission: interviews through skype call with stakeholders due to APEC
28 January – 22 February	MTR field mission to project sites for meeting with stakeholders
2019	
25-28 February 2019	Mission wrap-up & presentation of initial findings- earliest end of MTR mission
15 March 2019	Draft MTR report due
18 March 2019	Circulate Draft MTR for stakeholder review and comments
22 March 2019	Submit consolidated stakeholder comments to MTR Team Leader
25-29 March 2019	Incorporating audit trail from feedback on draft report/Finalization of MTR report
1-3 April 2019	Preparation & Issue of UNDP Management Responses to MTR Recommendations
(date)	(optional) Concluding Stakeholder Workshop (not mandatory for MTR team)
8 April 2019	Expected date of full MTR completion

Options for site visits should be provided in the inception report.

#### 7. DELIVERABLES

The report together with the annexes shall be written in English and shall be presented in electronic form in MS Word format.

The tentative MTR schedule of deliverables, responsibilities and timeframes is detailed below:

#	Deliverable	Description	Timing	Due Date	Responsibilities
1	MTR	MTR team clarifies	No later than 2 weeks	14	MTR team submits to the
	Inception	objectives and methods of	before the MTR	November	Commissioning Unit and project
	Report	Midterm Review	mission	2018	management
2	Presentation	Initial Findings	End of MTR mission	26	MTR Team presents to project
				February	management and the
				2019	Commissioning Unit
3	Draft Report	Full report (using guidelines	Within 3 weeks of the	15 March	Sent to the Commissioning Unit,
		on content outlined in	MTR mission	2019	reviewed by RTA, Project
		Annex B) with annexes			Coordinating Unit, GEF OFP
4	Final Report*	Revised report with audit	Within 2 weeks of	8 April	Sent to the Commissioning Unit
		trail detailing how all	receiving UNDP	2019	
		received comments have	comments on draft		
		(and have not) been			
		addressed in the final MTR			
		report			

<sup>\*</sup>The final MTR report must be in English. If applicable, the Commissioning Unit may choose to arrange for a translation of the report into a language more widely shared by national stakeholders.

# **8. MTR ARRANGEMENTS**

The principal responsibility for managing this MTR resides with the Commissioning Unit. The Commissioning Unit for this project's MTR is UNDP Papua New Guinea Country Office.

The UNDP PNG Country Office will contract the consultants and ensure the timely provision of support for the MTR team including provision of per diems and travel arrangements within the country. The UNDP PNG Country Office with the assistance of Project Team will be responsible for liaising with the MTR team to provide all relevant documents, set up stakeholder interviews, and arrange field visits.

#### 9. TEAM COMPOSITION

A team of two independent consultants will conduct the MTR – one team leader (with experience and exposure to projects and evaluations in other regions globally) and one national expert from the country of the project. The consultants cannot have participated in the project preparation, formulation, and/or implementation (including the writing of the Project Document) and should not have a conflict of interest with project's related activities.

The team leader will be supported by national consultant to conduct the MTR.

The selection of consultants will be aimed at maximizing the overall "team" qualities in the following areas:

Position	General Qualifications and Experience
Key Professiona	ા al Staff
International Team Leader	Academic Qualifications:  Master's degree or higher in the fields related to Environment, Natural resources, or other closely related field from an accredited college or university.  Experience:
	<ul> <li>Recent experience with result-based management and/or evaluation methodologies;</li> <li>Experience applying SMART indicators and reconstructing or validating baseline scenarios;</li> <li>Competence in adaptive management, as applied to biodiversity conservation;</li> <li>Experience working in Papua New Guinea, Pacific Islands, or Developing Countries;</li> <li>Familiarity with the challenges developing countries face in sustainable natural resource management and biodiversity conservation that includes communities; (5%)</li> <li>Demonstrated understanding of issues related to gender and biodiversity conservation and/or community-based conservation/natural resource management; experience in gender sensitive evaluation and analysis. (5%)</li> <li>Experience working with GEF or GEF evaluations, UNDP evaluations or other UN agencies and/or international organizations and/or major donor agencies is an advantage;</li> <li>Excellent communication skills;</li> <li>Demonstrable analytical skills;</li> </ul> Language:
	Excellent written and oral English skills a necessary requirement
National Team Expert	Academic Qualifications:  Master's degree in the fields related to Environment, Natural resources, or other closely related field from an accredited college or university.

Position	General Qualifications and Experience
	Experience:
	<ul> <li>Minimum 5 years of relevant experience</li> <li>Recent experience with result-based management evaluation methodologies</li> <li>Experience in undertaking evaluations for UNDP or for GEF</li> <li>Experience working in the area of Biodiversity and Natural Resource Management)</li> <li>Work experience related specifically to mobilizing investment for Biodiversity and Natural Resource Management projects</li> <li>Excellent communication and analytical skills;</li> </ul>
	Language:
	Excellent written and oral English skills a necessary requirement

#### 10. PAYMENT MODALITIES AND SPECIFICATIONS

The international and national consultants will be paid on lump sum basis including international and domestic travel and DSA upon satisfactory delivery.

10% of payment upon approval of the final MTR Inception Report

10% of payment upon approval and presentation of Initial Findings

30% of payment upon submission of the draft MTR report

50% of payment upon finalization and approval of the MTR report

#### 11. APPLICATION PROCESS<sup>11</sup>

# **Recommended Presentation of Proposal:**

- a) Letter of Confirmation of Interest and Availability using the template<sup>12</sup> provided by UNDP;
- h) CV
- c) Brief description of approach to work/technical proposal of why the individual considers him/herself as the most suitable for the assignment, and a proposed methodology on how they will approach and complete the assignment; (max 1 page);
- d) **Financial Proposal** that indicates the all-inclusive fixed total contract price and all other travel related costs (such as flight ticket, per diem, etc), supported by a breakdown of costs, as per template attached to the Letter of Confirmation of Interest template. If an applicant is employed by an organization/company/institution, and he/she expects his/her employer to charge a management fee in the process of releasing him/her to UNDP under Reimbursable Loan Agreement (RLA), the applicant must indicate at this point, and ensure that all such costs are duly incorporated in the financial proposal submitted to UNDP.

All application materials should be submitted to the address UNDP Resident Representative, UNDP PNG, P.O.Box 1041, Port Moresby, Papua New Guinea) in a sealed envelope indicating either the "Team Leader or National Consultant for Strengthening the Management Effectiveness of the National System of Protected

 $<sup>^{11}</sup>$  Engagement of the consultants should be done in line with guidelines for hiring consultants in the POPP:  $\underline{\text{https://info.undp.org/global/popp/Pages/default.aspx}}$ 

Areas Project Midterm Review" or by email at the following address ONLY: (<u>registry.pg@undp.org</u>) by (5pm, 31 October 2018). Incomplete applications will be excluded from further consideration.

**Criteria for Evaluation of Proposal:** Only those applications which are responsive and compliant will be evaluated. Offers will be evaluated according to the Combined Scoring method – where the educational background and experience on similar assignments will be weighted at 70 and the price proposal will weigh as 30 of the total scoring. The minimum technical score to qualify for evaluation of financial proposal is 49. The applicant receiving the Highest Combined Score that has also accepted UNDP's General Terms and Conditions will be awarded the contract.

## ToR ANNEX A: List of Documents to be reviewed by the MTR Team

- 1. PIF
- 2. UNDP Initiation Plan
- 3. UNDP Project Document
- 4. UNDP Environmental and Social Screening results
- 5. Project Inception Report
- 6. All Project Implementation Reports (PIRs)
- 7. Quarterly progress reports and work plans of the various implementation task teams
- 8. Audit reports
- 9. Finalized BD Tracking Tools at CEO endorsement and midterm (fill in Results Tracker tab of the Project Performance Review)
- 10. Oversight mission reports
- 11. All monitoring reports prepared by the project
- 12. Financial and Administration guidelines used by Project Team

#### The following documents will also be available:

- 13. Project operational guidelines, manuals and systems
- 14. UNDP country/countries programme document(s)
- 15. Minutes of the Annual Project Board Meetings and other meetings (i.e. Project Appraisal Committee (LPAC) meetings)
- 16. Project site location maps

#### ToR ANNEX B: Guidelines on Contents for the Midterm Review Report<sup>13</sup>

- i. Basic Report Information (for opening page or title page)
  - Title of UNDP supported GEF financed project
  - UNDP PIMS# and GEF project ID#
  - MTR time frame and date of MTR report
  - Region and countries included in the project
  - GEF Operational Focal Area/Strategic Program
  - Executing Agency/Implementing Partner and other project partners
  - MTR team members
  - Acknowledgements
- ii. Table of Contents
- iii. Acronyms and Abbreviations
- 1. Executive Summary (3-5 pages)
  - Project Information Table
  - Project Description (brief)
  - Project Progress Summary (between 200-500 words)
  - MTE Ratings & Achievement Summary Table
  - Concise summary of conclusions
  - Recommendation Summary Table
- **2.** Introduction (2-3 pages)
  - Purpose of the MTR and objectives
  - Scope & Methodology: principles of design and execution of the MTR, MTR approach and data collection methods, limitations to the MTR
  - Structure of the MTR report
- 3. Project Description and Background Context (3-5 pages)
  - Development context: environmental, socio-economic, institutional, and policy factors relevant to the project objective and scope
  - Problems that the project sought to address: threats and barriers targeted
  - Project Description and Strategy: objective, outcomes and expected results, description of field sites (if any)

<sup>&</sup>lt;sup>13</sup> The Report length should not exceed 40 pages in total (not including annexes).

- Project Implementation Arrangements: short description of the Project Board, key implementing partner arrangements, etc.
- Project timing and milestones
- Main stakeholders: summary list
- **4.** Findings (12-14 pages)
  - 4.1 Project Strategy
    - Project Design
    - Results Framework/Logframe
  - **4.2** Progress Towards Results
    - Progress towards outcomes analysis
    - Remaining barriers to achieving the project objective
  - **4.3** Project Implementation and Adaptive Management
    - Management Arrangements
    - Work planning
    - Finance and co-finance
    - Project-level monitoring and evaluation systems
    - Stakeholder engagement
    - Reporting
    - Communications
  - **4.4** Sustainability
    - Financial risks to sustainability
    - Socio-economic to sustainability
    - Institutional framework and governance risks to sustainability
    - Environmental risks to sustainability
- **5.** Conclusions and Recommendations (4-6 pages)
  - 5.1 Conclusions
    - Comprehensive and balanced statements (that are evidence-based and connected to the MTR's findings) which highlight the strengths, weaknesses and results of the project
  - **5.2** Recommendations
    - Corrective actions for the design, implementation, monitoring and evaluation of the project
    - Actions to follow up or reinforce initial benefits from the project
    - Proposals for future directions underlining main objectives
- 6. Annexes
  - MTR ToR (excluding ToR annexes)
  - MTR evaluative matrix (review criteria with key questions, indicators, sources of data, and methodology)
  - Example Questionnaire or Interview Guide used for data collection
  - Ratings Scales
  - MTR mission itinerary
  - List of persons interviewed
  - List of documents reviewed
  - Co-financing table (if not previously included in the body of the report)
  - Signed UNEG Code of Conduct form
  - Signed MTR final report clearance form
  - Annexed in a separate file: Audit trail from received comments on draft MTR report
  - Annexed in a separate file: Relevant midterm tracking tools (METT, FSC, Capacity scorecard, etc.)

**ToR ANNEX C: Midterm Review Evaluative Matrix Template** 

<b>Evaluative Questions</b>	Indicators	Sources	Methodology
Project Strategy: To what ex	ktent is the project strategy re	levant to country priorities, co	ountry ownership, and the
best route towards expected	l results?		
(include evaluative question(s))	(i.e. relationships established, level of coherence between project design and implementation approach, specific activities conducted, quality of risk mitigation strategies, etc.)	(i.e. project documents, national policies or strategies, websites, project staff, project partners, data collected throughout the MTE mission, etc.)	(i.e. document analysis, data analysis, interviews with project staff, interviews with stakeholders, etc.)
Progress Towards Results: <sup>1</sup> thus far?	To what extent have the expect	ed outcomes and objectives of	the project been achieved
and been able to adapt to	Adaptive Management: Has the any changing conditions thus ag, and project communications	s far? To what extent are pro	pject-level monitoring and
Sustainability: To what ext sustaining long-term project	ent are there financial, institu results?	tional, socio-economic, and/	or environmental risks to



#### ToR ANNEX D: UNEG Code of Conduct for Evaluators/Midterm Review Consultants14

#### **Evaluators/Consultants:**

- 1. Must present information that is complete and fair in its assessment of strengths and weaknesses so that decisions or actions taken are well founded.
- 2. Must disclose the full set of evaluation findings along with information on their limitations and have this accessible to all affected by the evaluation with expressed legal rights to receive results.
- 3. Should protect the anonymity and confidentiality of individual informants. They should provide maximum notice, minimize demands on time, and respect people's right not to engage. Evaluators must respect people's right to provide information in confidence, and must ensure that sensitive information cannot be traced to its source. Evaluators are not expected to evaluate individuals, and must balance an evaluation of management functions with this general principle.
- 4. Sometimes uncover evidence of wrongdoing while conducting evaluations. Such cases must be reported discreetly to the appropriate investigative body. Evaluators should consult with other relevant oversight entities when there is any doubt about if and how issues should be reported.
- 5. Should be sensitive to beliefs, manners and customs and act with integrity and honesty in their relations with all stakeholders. In line with the UN Universal Declaration of Human Rights, evaluators must be sensitive to and address issues of discrimination and gender equality. They should avoid offending the dignity and self-respect of those persons with whom they come in contact in the course of the evaluation. Knowing that evaluation might negatively affect the interests of some stakeholders, evaluators should conduct the evaluation and communicate its purpose and results in a way that clearly respects the stakeholders' dignity and self-worth.
- 6. Are responsible for their performance and their product(s). They are responsible for the clear, accurate and fair written and/or oral presentation of study limitations, findings and recommendations.
- 7. Should reflect sound accounting procedures and be prudent in using the resources of the evaluation.

#### MTR Consultant Agreement Form

Agreement to abide by the Code of Conduct for Evaluation	ion in the UN System:	
Name of Consultant:		
Name of Consultancy Organization (where relevant):		-
I confirm that I have received and understood and Evaluation.	will abide by the United Nations Code of Con	iduct for
Signed at	_ ( <i>Place</i> ) on	(Date)
Signature:		

www.undp.org/unegcodeofconduct



# ToR ANNEX E: MTR Ratings

Ra	Ratings for Progress Towards Results: (one rating for each outcome and for the objective)			
6	Highly Satisfactory (HS)	The objective/outcome is expected to achieve or exceed all its end-of-project targets, without major shortcomings. The progress towards the objective/outcome can be presented as "good practice".		
5	Satisfactory (S)	The objective/outcome is expected to achieve most of its end-of-project targets, with only minor shortcomings.		
4	Moderately Satisfactory (MS)	The objective/outcome is expected to achieve most of its end-of-project targets but with significant shortcomings.		
3	Moderately Unsatisfactory (HU)	The objective/outcome is expected to achieve its end-of-project targets with major shortcomings.		
2	Unsatisfactory (U)	The objective/outcome is expected not to achieve most of its end-of-project targets.		
1	Highly Unsatisfactory (HU)	The objective/outcome has failed to achieve its midterm targets, and is not expected to achieve any of its end-of-project targets.		

Ra	Ratings for Project Implementation & Adaptive Management: (one overall rating)			
6	Highly Satisfactory (HS)	Implementation of all seven components – management arrangements, work planning, finance and cofinance, project-level monitoring and evaluation systems, stakeholder engagement, reporting, and communications – is leading to efficient and effective project implementation and adaptive management. The project can be presented as "good practice".		
5	Satisfactory (S)	Implementation of most of the seven components is leading to efficient and effective project implementation and adaptive management except for only few that are subject to remedial action.		
4	Moderately Satisfactory (MS)	Implementation of some of the seven components is leading to efficient and effective project implementation and adaptive management, with some components requiring remedial action.		
3	Moderately Unsatisfactory (MU)	Implementation of some of the seven components is not leading to efficient and effective project implementation and adaptive, with most components requiring remedial action.		
2	Unsatisfactory (U)	Implementation of most of the seven components is not leading to efficient and effective project implementation and adaptive management.		
1	Highly Unsatisfactory (HU)	Implementation of none of the seven components is leading to efficient and effective project implementation and adaptive management.		

Ra	Ratings for Sustainability: (one overall rating)			
4	Likely (L)	Negligible risks to sustainability, with key outcomes on track to be achieved by the project's closure and		
		expected to continue into the foreseeable future  Moderate risks, but expectations that at least some outcomes will be sustained due to the progress towards		
3	Moderately Likely (ML)	results on outcomes at the Midterm Review		
2	Moderately Unlikely	Significant risk that key outcomes will not carry on after project closure, although some outputs and activities		
	(MU)	should carry on		
1	Unlikely (U)	Severe risks that project outcomes as well as key outputs will not be sustained		



# **ToR ANNEX F: MTR Report Clearance Form**

(to be completed by the Commissioning Unit and UNDP-GEF RTA and included in the final document)

Midterm Review Report Reviewed and Cleared By:	
Commissioning Unit	
Name:	_
Signature:	Date:
UNDP-GEF Regional Technical Advisor	
Name:	_
Signature:	Date:
Prepared by:	
Gwen Maru, Programme Analyst (Energy and Environment)	
Approved by:	
Edward Vrkic, Senior Advisor, Climate Change	