TERMINAL EVALUATION TERMS OF REFERENCE

PROJECT TERMINAL EVALUATION INDEPENDENT EVALUATOR (NATIONAL)

INTRODUCTION

In accordance with UNDP and GEF M&E policies and procedures, all full and medium-sized UNDP support GEF financed projects are required to undergo a terminal evaluation upon completion of implementation. These Terms of Reference (TOR) sets out the expectations for a Terminal Evaluation (TE) of the *Strengthening Marine Protected Areas to Conserve Marine Key Biodiversity Areas in the Philippines" (PIMS# 4389)*

The essentials of the project to be evaluated are as follows:

Project Strengthening Marine Protected Areas to Conserve Marine Key Biodiversity Areas in the					
Title: Philip	pines				
Atlas Award			<u>at endorsement</u>	at completion	
ID / Project	00076994		<u>(Million US\$)</u>	<u>(Million US\$)</u>	
ID:					
PIMS ID:	4389				
Output ID:	00088065	GEF	8,000,000.00	8,000,000.00	
		financing:	0,000,000.00	0,000,000.00	
Country:	Philippines	IA/EA own:	1,500,000.00	1,500,000.00	
Region:	Asia	Government:	16,853,171.00	16,853,171.00	
Focal Area:	Biodiversity	Other:	7,480,319.00	7,480,319.00	
FA Objectives,	BD-1-1 Mainstreaming	Total co-			
(OP/SP):	biodiversity across	financing:			
	sectors as well as				
	landscapes and seascapes				
	through biodiversity				
	mainstreaming in priority		25 022 400 00	25 022 400 00	
	sectors		25,833,490.00	25,833,490.00	
	UNDP Strategic Plan				
	Output 1.4.1 Solutions				
	scaled up for sustainable				
	management of natural				
	resources, including				

PROJECT SUMMARY TABLE

Executing	sustainable commodities and green and inclusive value chains	Total Project 33	3,833,490.00	33,833,490.00
Agency:	UNDP	Cost:		, ,
Other Partners involved:	Department of Environment and Natural Resources - Biodiveristy Management Bureau	ProDoc Signature began):	e (date project	August 2014 (NEDA) April 2014 (UNDP)
	(DENR-BMB), Bureau of Fisheries and Aquatic Resources (BFAR), Conservation International Philippines (CIP), Fishbase Information Network (FIN), HARIBON Foundation, Kabang Kalikasan ng Pilipinas (WWF Philippines), RARE Philippines, UP Marine Science Institute, and local government units	(Operational) Closing Date:	Proposed: August 2019	Actual: July 2020

OBJECTIVE AND SCOPE

The project was designed to accelerate the establishment of Marine Protected Areas (MPA) and MPA Networks to include more marine key biodiversity areas (KBAs) in order to reduce and arrest the rapid degradation of marine and coastal habitats.

In this regard, the project directly addresses these barriers through an integrated approach aimed at strengthening the conservation, protection and management of key marine biodiversity areas in the Philippines. This will be achieved through partnerships with key national government agencies, national and local conservation NGOs and LGUs. Three major outcomes are derived from this approach:

Outcome 1: Conservation effectiveness of existing and new MPAs/MPANs is enhanced through improvements in spatial coverage and representativeness (particularly coverage of under-represented KBAs), strengthening of the national system for MPA identification, designation and management under the NIPAS legislative framework, and quantifiable improvements in management of at least 10% of identified Marine KBAs nationwide, with concomitant increases in local stakeholder participation and support.

Outcome 2: Financial resources available for the management of MPAs and MPANs are sufficient to meet all critical management needs and are growing in line with the expansion of the MPA system. Sources of revenue for MPA management are being progressively diversified, with the percentage of revenue being derived from Government fiscal sources declining to less than 50% by end- project.

Outcome 3: A comprehensive policy framework in place and effectively implemented for the conservation, protection and management of the country's marine ecosystems and fishery resources, that harmonizes mandates, plans and activities amongst all key MPA stakeholders including BMB, BFAR and relevant Local Government Units.

The Project is being managed by the Biodiversity Management Bureau (BMB, formerly PAWB) which has established a Project Management Unit (PMU) to implement certain outputs and coordinate the work of partners in pilot sites. Below is the project summary.

The TE will be conducted according to the guidance, rules and procedures established by UNDP and GEF as reflected in the UNDP Evaluation Guidance for GEF Financed Projects.

The objectives of the evaluation are to assess the achievement of project results, and to draw lessons that can both improve the sustainability of benefits from this project, and aid in the overall enhancement of UNDP programming.

EVALUATION APPROACH AND METHOD

An overall approach and method¹ for conducting project terminal evaluations of UNDP supported GEF financed projects has developed over time. The evaluator is expected to frame the evaluation effort using the criteria of **relevance**, effectiveness, efficiency, sustainability, and impact, as defined and explained in the <u>UNDP Guidance for Conducting Terminal Evaluations of UNDP-supported, GEF-financed Projects</u>. A set of questions covering each of these criteria have been drafted and are included with this TOR (<u>Annex C</u>) The evaluator is expected to amend, complete and submit this matrix as part of an evaluation inception report, and shall include it as an annex to the final report.

The evaluation must provide evidence-based information that is credible, reliable and useful. The evaluator is expected to follow a participatory and consultative approach ensuring close engagement with government counterpart and Project partners, including non-government organizations (NGOs), People's Organizations (POs), provincial and municipal Local Government Units (LGUs) and private sector. Table 1 below lists down specific offices and organizations which are to provide feedback on Project implementation through Key Informant Interviews and/or Focus Group Discussions (FGDs).

Table 1. SMARTSEAS PH Project Partners

¹ For additional information on methods, see the <u>Handbook on Planning, Monitoring and Evaluating for Development Results</u>, Chapter 7, pg. 163

Agency Categories	Specific Agencies
National Government Agencies (NGAs)	1. Office of the Undersecretary for Mining Concerns and Climate Change, GEF
	Operational Focal Point 2. DENR Central Office – Policy and Planning Service
	 DENR Central Office – Foreign Assisted and Special Projects Service
	 Biodiversity Management Bureau (BMB) Offices of the Director and Assistant Director
	 Biodiversity Policy and Knowledge Management Division
	- Coastal and Marine Division
	5. Bureau of Fisheries and Aquatic Resources
	 National Economic and Development Authority – Agriculture and Natural Resources Staff (NEDA- ANRES)
	 Department of the Interior and Local Government (DILG)
Local NGA Offices	4 DEND Decience Officer (marine IV A IV D V/I
	 DENR Regional Offices (regions IV-A, IV-B, VII, XI and CARAGA)
	2. Provincial Environment and Natural Resource Office (PENRO)
	3. Community Environment and Natural Resource Office (CENRO)
	4. BFAR Regional Office
	5. BFAR Provincial Fishery Office
Provincial and municipal LGUs ²	 Batangas Province and LGUs (Balayan, Batangas City, Lobo, Mabini, Nasugbu, San Juan)
	 Oriental Mindoro and LGUs (Calapan City, Gloria, Naujan, Pinamalayan, Pola, Puerto Galera
	 Occidental Mindoro and LGUs (Lubang, Looc, Abra de Ilog, Paluan
	 Palawan Province and LGUs (Aborlan, Narra, Sofronio Espanola, Brooke's Point, Bataraza)
	5. Negros Oriental and LGUs (San Carlos City,
	Tayasan, Bindoy, Manjuyod, Ayungon, Amlan, Bais City, Guihulngan City, La Libertad, San
	Jose) 6. Negros Occidental and LGUs (Calatrava, Toboso

² The identification of local government units to be visited will be finalized during the inception meeting

Badian, Bant Samboan, Sta 8. Davao City 9. Davao de Sur 10. Davao del No Garden City o City) 11. Compostela v (Mabini, Mac	ce and LGUs (Alegria, Aloguinsan, cayan, Ginatilan, Moalboal, a. Fe, Santander, San Remegio r Province and LGUs (Sta. Cruz) orte Province and LGUs (Island of Samal, City of Panabo, Tagum Valley Province and LGUs co) tal Province and LGUs (Lupon,
Samboan, Sta 8. Davao City 9. Davao de Sur 10. Davao del No Garden City o City) 11. Compostela v (Mabini, Mao 12. Davao Orient	a. Fe, Santander, San Remegio r Province and LGUs (Sta. Cruz) orte Province and LGUs (Island of Samal, City of Panabo, Tagum Valley Province and LGUs co) tal Province and LGUs (Lupon,
 8. Davao City 9. Davao de Sur 10. Davao del No Garden City o City) 11. Compostela v (Mabini, Mao 12. Davao Orient 	r Province and LGUs (Sta. Cruz) orte Province and LGUs (Island of Samal, City of Panabo, Tagum Valley Province and LGUs co) tal Province and LGUs (Lupon,
 9. Davao de Sur 10. Davao del No Garden City o City) 11. Compostela v (Mabini, Mao 12. Davao Orient 	orte Province and LGUs (Island of Samal, City of Panabo, Tagum Valley Province and LGUs co) tal Province and LGUs (Lupon,
 10. Davao del No Garden City o City) 11. Compostela o (Mabini, Mao 12. Davao Oriento) 	orte Province and LGUs (Island of Samal, City of Panabo, Tagum Valley Province and LGUs co) tal Province and LGUs (Lupon,
Garden City o City) 11. Compostela (Mabini, Mao 12. Davao Orient	of Samal, City of Panabo, Tagum Valley Province and LGUs co) tal Province and LGUs (Lupon,
City) 11. Compostela (Mabini, Mac 12. Davao Orient	Valley Province and LGUs co) tal Province and LGUs (Lupon,
(Mabini, Mac 12. Davao Orient	co) tal Province and LGUs (Lupon,
12. Davao Orient	tal Province and LGUs (Lupon,
· · · · · · · · · · · · · · · · · · ·	Sur Province and I GUS (Carrascal
13. Surigao del S	
Cantilan, Lan	uza, Cortes, Tandag City)
Local Responsible Partners	
	n International Philippines (CIP)
2. National Fish Institute (NFI	neries Research and Development RDI)
3. Fishbase Info	ormation Network (FIN)
4. HARIBON For	undation
5. Kabang Ka Philippines)	alikasan ng Pilipinas (WWF
6. RARE Philipp	ines
7. UP Marine So	cience Institute
Other Local Partners	
	nd LEN Technical Working Group
	Incil for Sustainable Development
3. TSPS Protect	
4. Davao Inte (DIDP)	grated Development Program
5. Lanuza Bay D	Development Alliance
Partner People's Organizations ³	

List of Stakeholders to be presented of the result of evaluation by the consultant

- 1. Project Management Unit
- 2. Biodiversity Management Bureau
- 3. United Nations Development Programme
- 4. Evaluation Review Group (i.e. NEDA-ANRES, DENR Policy and Planning, DENR FASPO, BMB CMD, BFAR, PEMSEA, PCSD, DILG)
- 5. DENR-SMARTSeas Project Board

³ The identification of people's organization to be interviewed will be finalized during the inception meeting

The evaluator will review all relevant sources of information, such as the project document, project reports – including Annual APR/PIR, project budget revisions, midterm review, progress reports, GEF focal area tracking tools, project files, national strategic and legal documents, and any other materials that the evaluator considers useful for this evidence-based assessment. A list of documents that the project team will provide to the evaluator for review is included in <u>Annex B</u> of this Terms of Reference.

EVALUATION CRITERIA & RATINGS

An assessment of project performance will be carried out, based against expectations set out in the Project Logical Framework/Results Framework (see <u>Annex A</u>), which provides performance and impact indicators for project implementation along with their corresponding means of verification. The evaluation will at a minimum cover the criteria of: **relevance, effectiveness, efficiency, sustainability and impact.** Ratings must be provided on the following performance criteria. The completed table must be included in the evaluation executive summary. The obligatory rating scales are included in <u>Annex D</u>.

Evaluation Ratings:			
1. Monitoring and Evaluation	rating	2. IA& EA Execution	rating
M&E design at entry		Quality of UNDP Implementation	
M&E Plan Implementation		Quality of Execution - Executing Agency	
Overall quality of M&E	quality of M&E Overall quality of Im		
3. Assessment of Outcomes	rating	4. Sustainability	rating
Relevance		Financial resources:	
Effectiveness		Socio-political:	
Efficiency		Institutional framework and governance:	
Overall Project Outcome		Environmental :	
Rating			
		Overall likelihood of sustainability:	

PROJECT FINANCE / COFINANCE

The Evaluation will assess the key financial aspects of the project, including the extent of co-financing planned and realized. Project cost and funding data will be required, including annual expenditures. Variances between planned and actual expenditures will need to be assessed and explained. Results from recent financial audits, as available, should be taken into consideration. The evaluator(s) will receive assistance from the Country Office (CO) and Project Team to obtain financial data in order to complete the co-financing table below, which will be included in the terminal evaluation report.

Co-financing	UNDP own financing (mill.		Government		Partner Agency		Total	
(type/source)	US\$)		(mill. US\$)		(mill. US\$)		(mill. US\$)	
	Planned	Actual	Planned	Actual	Planned	Actual	Actual	Actual
Grants								
Loans/Concessions								

• In-kind support	1,500,000.00	16,853,171.00	7,480,319.00	25,833,490.00	
• Other					
Totals	1,500,000.00	16,853,171.00	7,480,319.00	25,833,490.00	

MAINSTREAMING

UNDP supported GEF financed projects are key components in UNDP country programming, as well as regional and global programmes. The evaluation will assess the extent to which the project was successfully mainstreamed with other UNDP priorities, including poverty alleviation, improved governance, the prevention and recovery from natural disasters, and gender.

IMPACT

The evaluators will assess the extent to which the project is achieving impacts or progressing towards the achievement of impacts. Key findings that should be brought out in the evaluations include whether the project has demonstrated: a) verifiable improvements in ecological status, b) verifiable reductions in stress on ecological systems, and/or c) demonstrated progress towards these impact achievements.⁴

CONCLUSIONS, RECOMMENDATIONS & LESSONS

The evaluation report must include a chapter providing a set of **conclusions**, **recommendations** and **lessons**.

IMPLEMENTATION ARRANGEMENTS

The principal responsibility for managing this evaluation resides with the UNDP CO in the Philippines. The UNDP CO will contract the evaluators and ensure the timely provision of per diems and travel arrangements within the country for the evaluation team. The Project Team will be responsible for liaising with the Evaluators team to set up stakeholder interviews, arrange field visits, coordinate with the Government etc.

EVALUATION TIMEFRAME

The total duration of the evaluation will be 38 days spread over 4 months according to the following plan:

Activity	Timing	Completion Date
Preparations for the TE Team (handover of	1 day	January 3, 2020
Project Documents)		
Document review and preparing TE Inception	3 days	January 6-8, 2020
Report		
Finalization and Validation of TE Inception Report-latest start of TE mission		

⁴ A useful tool for gauging progress to impact is the Review of Outcomes to Impacts (ROtI) method developed by the GEF Evaluation Office: <u>ROTI Handbook 2009</u>

TE mission: stakeholder meetings, interviews,	21 days	January 13 to February 10,
field visits		2020
Mission wrap-up meeting & presentation of	1 day	February 12, 2020
initial findings- earliest end of TE mission		
- Presentation of initial findings to PMU, UNDP		
CO, DENR Policy and Planning, Foreign		
Assisted and Special Projects Services (FASPS)		
and BMB representatives		
Preparing draft TE report (incorporate	<i>10</i> days	February 17-28, 2020
feedbacks during audit trail into draft report)		
Produce a final draft of the TE; Presentation of		
initial findings to PMU, UNDP CO, DENR Policy		
and Planning, Foreign Assisted and Special		
representatives		
Presentation of the final draft report to PMU,	1 day	March 4, 2020
UNDP CO and DENR BMB representatives		
Presentation of the final TE Report to the Project	1 day	April 22, 2020
Board		

EVALUATION DELIVERABLES

The evaluation team is expected to deliver the following:

Deliverable	Content	Timing	Responsibilities
Inception	Evaluator provides	No later than 2 weeks	Inception Report presented to
Report	clarifications on	before the evaluation	PMU, UNDP CO and BMB
	timing and method	mission.	representatives
1 st Presentation	Initial Findings	End of evaluation mission	Initial findings presented to
			PMU, UNDP CO PMU, DENR
			Policy and Planning, Foreign
			Assisted and Special Projects
			Services (FASPS) BMB
			representatives, and ERG
			members.
Draft Final	Full report, (per	Within 3 weeks of the	Draft Final Report presented to
Report	annexed template)	evaluation mission	PMU, UNDP CO, DENR Policy
	with annexes		and Planning, Foreign Assisted
			and Special Projects Services
			(FASPS) and BMB

			representatives and other
			Evaluation Reference Group
			(ERG) members
			Sent to CO, reviewed by RTA,
			PCU, GEF OFPs
2 nd	Draft Final Report	1 week after the	Draft Final Report presented to
Presentation		preparation of the draft	DENR-PPS, DENR-FASPS, DENR-
		final report	BMB, UNDP, and ERG members
Final Report*	Revised report	Within 1 week of receiving	Final Report presented to the
		UNDP comments on draft	Project Board; signed-off by
			PMU, BMB, CO and RTA
			Sent to CO for uploading to
			UNDP ERC.

*When submitting the final evaluation report, the evaluator is required also to provide an 'audit trail', detailing how all received comments have (and have not) been addressed in the final evaluation report.

TEAM COMPOSITION

A team of two independent consultants will conduct the TE - one team leader (with experience and exposure to projects and evaluations in other regions globally) and one team expert, from the Philippines. The consultants must not have participated in the project preparation, formulation, and/or implementation (including the writing of the Project Document) and should not have a conflict of interest with project's related activities.

The team expert who will be the national consultant will have the following qualities:

Qualifications					
Education Advanced degree in Environment and Natural Resources Management (ENRM), Environmental Planning or Resource Economics, or other closely related field	10				
Experience At least 10 years of experience in natural resource economics or accounting preferably in marine protected areas or fisheries management;	20				
At least 10 years of experience in the implementation of protected area management, MPA financing sustainability, MPA system wide planning and monitoring, and capacity building for MPA management.	20				
Demonstrated experience in conducting national development evaluations; prior experience in GEF Project evaluations would be an advantage;	15				
Demonstrated strong knowledge of Monitoring and Evaluation methods for development projects; knowledge of UNDP's results-based management orientation and practices;	15				

Familiarity with biodiversity conservation issues in the Philippines;	
	10
Language	10
Fluency in the English language and excellent oral and written communication skills.	
TOTAL	100

The National Consultant will primarily support the International Consultant, the Team Leader, in the conduct of the evaluation mission. S/he is expected to do the tasks but not limited to the following:

- 1. Assist the team leader and provide inputs in the preparation of the TE Inception Report and Mid-term Evaluation Report;
- 2. Assist in the conduct of the evaluation mission especially in the gathering and analysis of data and information;
- 3. Provide the national context in the analysis of SMARTSeas' results and accomplishments; and
- 4. Provide recommendations for improvement considering the national context where SMARTSeas operates.

The Evaluation Team is expected to discuss among themselves their detailed division of work and should be clearly articulated in the TE Inception Report.

The National Consultant will coordinate with the Team Leader (International Consultant). The UNDP CO and PMU will provide support to the development of the evaluation work plan in consultation with key project partners. The project team (PMU) will serve as the reference group for the evaluation and ensure the monitoring of satisfactory completion of evaluation deliverables.

SMARTSeas PH PMU will provide office space and access to office services such as, Internet and printing. Evaluator/s should provide their own computer and communications equipment.

In consultation with the Evaluation Team and as requested, the PMU personnel will make available all relevant documentation and provide contact information to key project partners and stakeholders, and facilitate contact where needed. The team will also assist in organizing any briefing de-briefing meetings including coordination of stakeholders' input in the evaluation draft report.

EVALUATOR ETHICS

Evaluation consultants will be held to the highest ethical standards and are required to sign a Code of Conduct (Annex E) upon acceptance of the assignment. UNDP evaluations are conducted in accordance with the principles outlined in the <u>UNEG 'Ethical Guidelines for Evaluations'</u>

PAYMENT MODALITIES AND SPECIFICATIONS

Consultants will be contracted by UNDP and remunerated according to the reviewed and accepted financial proposal. The contract will be output-based and payment issued only upon delivery of satisfactory outputs/milestones.

%	Milestone
10%	Following submission and acceptance of the TE Mission Inception Report
40%	Following submission and approval of the 1ST draft terminal evaluation report
50%	Following submission and approval (UNDP-CO and UNDP RTA) of the final terminal
	evaluation report and audit trail.

APPLICATION PROCESS

Applicants are requested to apply online (http://www.undp.org.ph.jobs) . Individual consultants are invited to submit applications together with their CV for these positions.

The application should contain a current and complete C.V. in English with indication of the e-mail and phone contact. Shortlisted candidates will be requested to submit a price offer indicating the total cost of the assignment (including daily fee, per diem and travel costs).

UNDP applies a fair and transparent selection process that will take into account the competencies/skills of the applicants as well as their financial proposals. Qualified women and members of social minorities are encouraged to apply.

This TOR is approved by:

Signature:

Apradema C. Fleanow

Name and Designation: **MS. FLORADEMA C. ELEAZAR** Climate Action Programme, Team Leader

Date of Signing:

5 January 2020

	INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
			(2020)		
Project Objective ⁵ Strengthening the Conservation, Protection and Management of Key Marine Biodiversity Areas in the Philippines	Number of Marine Key Biodiversity Areas in the Philippines included in the PA System (IUCN Categories I – VI) Percent increase in Fish biomass of commercially important species	53/123 MKBAs Siganidae, Acanthuridae and Serranidae. Acanthuridae -2.58 kg 500m-2 (±0.33) Serranidae - 0.35 kg 500m-2 (±0.05) Siganidae -0.56 kg 500m-2 (±0.10) For TSPS, Acanthuridae -3.77 kg 500m-2 (±0.68) Serranidae - 0.59 kg 500m-2 (±0.11) Siganidae -0.44 kg 500m-2 (±0.10) For VIP Acanthuridae -0.56	At least 66 out of the 123 MKBAs in Philippines are included in the PA System (IUCN Categories I – VI) 5% increase in fish biomass of at least 3 commercially important species.	BMB report and database MSN report/ database NBSAP Country (Philippines) report to CBD MSN report and database Site resource monitoring reports FIN data on fish diversity	Risks Shift in national and local priorities will not be supportive of MPA/MPANs Extreme climate and geological events Assumptions Proposed budget allocation for SCREMP is released every year until 2020 Partner agencies and institutions cooperate and coordinate well their interventions and activities.
		Serranidae – 0.59 kg 500m-2 (±0.11) Siganidae -0.44 kg 500m-2 (±0.10) For VIP			

⁵ Objective (Atlas output) monitored quarterly ERBM and annually in APR/PIR

INC	DICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF	RISKS AND ASSUMPTIONS
			(2020)		
		Serranidae – 0.09 kg $500m-2 (\pm 0.02)$ Siganidae -0.19 kg $500m-2 (\pm 0.06)$ For Southern Palawan Acanthuridae -1.66 kg 500m-2 (\pm 0.74) Serranidae – 0.23 kg $500m-2 (\pm 0.08)$ Siganidae -0.49 kg $500m-2 (\pm 0.07)$ For Lanuza Bay Acanthuridae -2.06 kg 500m-2 (\pm 0.65) Serranidae – 0.55 kg $500m-2 (\pm 0.15)$ Siganidae -0.22 kg $500m-2 (\pm 0.15)$ Siganidae -0.22 kg $500m-2 (\pm 0.11)$ For Davao Gulf Acanthuridae -1.96 kg 500m-2 (±0.45) Serranidae – 0.18 kg $500m-2 (\pm 0.03)$			
		Siganidae -0.81kg 500m-2 (±0.23)			
pol in Pas Bay Sou Pal	llution levels	Baselines to be established in Year 1 ⁶⁹	Reductioninpollutionlevelagainstthebaselinelevels.Targetstoagreed in Year 1.	Project reports Community-based water monitoring records.	

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
		(2020)		
Protected Seascape.				
Presence of large marine vertebrates (e.g. Marine mammals, reptiles, sharks)	Lanuza Bay: 1. Green sea turtle (Chelonia mydas) 2. Hawksbill turtle (Eretmochelys imbricata) 3. Whale shark (Rhincodon typus) Davao Gulf: 1. Green sea turtle (Chelonia mydas) 2. Hawksbill turtle (Eretmochelys imbricata) 3. Dugong dugon 4. Spinner dolphi (Stenella longirostris) 5. Gray's spinner dolphin (S.I. longirostris) 5. Gray's spinner dolphin (S.I. longirostris) 5. Gray's spinner dolphin (S.I. longirostris) 6. Short- finned pilot whales (Globicephala macrorhynchus) TSPS 1. Dwarf Sperm whale (Kogia sima) 2. Bottlenose dolphi (Tursiops	No net decrease in sightings of large marine vertebrates.	Project reports Community-based dolphin monitoring records	
	<pre>turtle (Chelonia mydas) 2. Hawksbill turtle (Eretmochelys imbricata) 3. Dugong dugon 4. Spinner dolphin (Stenella longirostris) 5. Gray's spinner dolphin (S.I. longirostris) 6. Short- finned pilot whales (Globicerbala macrorhynchus) TSPS 1. Dwarf Sperm whale (Kogia sima) 2. Bottlenose</pre>			

	INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
			(2020)		
		 3. Short- finned pilot whales (Globicephala macrorhynchus) VIP 1. Green sea turtle (Chelonia mydas) 2. Hawksbill turtle (Eretmochelys imbricata) 3. Dwarf Sperm whale (Kogia sima) 4. Bottlenose dolphin (Tursiops truncatus) 5. Spinner dolphin (Stenella longirostris) 			
Outcome 1 ⁶ Increased Management Effectiveness of Marine Protected Areas (MPAs) and MPA Networks (MPANs)	 Outputs: ed ement eness Marine ed 1.3 MPA and MPAN management structures institutionalized in Southern Palawan, Verde Island Lanuza Bay, Davao Gulf. 1.4 Increased capacity in Marine Protected Area Management with Capacity Development Sc incorporated into management planning and monitor processes for MPAs/MPANs at all five target ks 1.5 At least 20% increase in LGUs or local partners support in each target site in terms of funding target site in terms of funding 				
	Coverage of IUCN Category V Protected Landscape PAs in the 5 target sites	518,221 ha (Tanon Strait Protected Seascape)	At least 959,489.2 hectares more will be placed under PA or IUCN Category	BMB report and database MSN report/ database NBSAP Country (Philippines) report to CBD	Shift in national and local priorities will not be supportive of MPA/MPANs Extreme climate and geological events

⁶ All outcomes monitored annually in the APR/PIR. It is highly recommended not to have more than 4 outcomes.

INDICA	TOR B	BASELINE	END OF PROJECT TARGETS	SOURCE OF	RISKS AND ASSUMPTIONS
			(2020)		
each c Bay, Strait F Seasca Southe Palawa	of Lanuza T Tanon So Protected 4 pe, V mn, VIP avao Gulf	anuza Bay– 48% SPS – 40% outhern Palawan – 0% /IP 29% Davao Bay – 48%	Lanuza Bay– 58% TSPS – 50% Southern Palawan – 50% VIP 39% Davao Bay - 58%	METT PA assessment scorecards	
METT each selecte MPAs by Manag Plan develo and	Scores in of the ¹ d 95 targeted ement ²	Nalayag Point Fish Refuge and Sanctuary 68 Batangas Pulong Bato Fishery Refuge and Sanctuary 68 Batangas Sinisian Marine Protected Area 38 Batangas Sawang/Olo- Olo Fish Sanctuary 64	At least 25% increase in management effectiveness scores using METT of 95 MPAs	METT PA assessment scorecards	
	7	62 7. Batangas Biga Fishery Sanctuary 43			

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE INFORMATION	OF	RISKS AND ASSUMPTIONS
		(2020)			
	8. Batangas Punta				
	Fuego				
	Sanctuary 37				
	9. Batangas				
	Hugom Marine				
	Sanctuary 63				
	10. Oriental				
	Mindoro Ranzo				
	Fish Sanctuary				
	54				
	11. Romblon				
	Yabawon Fish				
	Sanctuary 60				
	12. Palawan Sto.				
	Niño Fish				
	Sanctuary 14				
	13. Palawan				
	Gosong Fish				
	Sanctuary 13				
	14. Palawan Sapah				
	and				
	Sarimburawan				
	Fish Sanctuary 22				
	15. Palawan				
	Maasin Fish				
	Sanctuary 24 16. Negros Oriental				
	Bolisong				
	Marine				
	Protected Area				
	32				
	17. Negros Oriental				
	Bala-as Marine				
	Protected Area				
	32				
	18. Negros Oriental				
	Campuyo				
	Marine				
	Protected Area				
	33				

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE INFORMATION	OF	RISKS AND ASSUMPTIONS
		(2020)			
	19. Negros				
	Occidental				
	Sagahan Marine				
	Protected Area				
	28				
	20. Cebu Ginatilan				
	Marine				
	Sanctuary 59				
	21. Cebu Colase				
	Fish Sanctuary				
	54				
	22. Davao City				
	Punta				
	Dumalag				
	Marine				
	Protected Area				
	45				
	23. Davao City				
	Agdao				
	Centro Fish				
	Sanctuary				
	(Davao City) 33				
	24. Davao City				
	Lasang-				
	Bunawan				
	Marine				
	Protected Area				
	(Davao City) 34				
	25. Davao City				
	Vicente				
	Hizon Sr.				
	Marine				
	Protected Area				
	(Davao City) 61				
	26. Davao de Sur				
	Bato Marine				
	Protected Area 57				
	27. Davao del				
	Norte Cogon				

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE INFORMATION	OF	RISKS AND ASSUMPTIONS
		(2020)			
	35. Davao Oriental				
	Lupon Fish				
	Sanctuary 62				
	36. Surigao del Sur				
	Adlay Marine				
	Protected Area				
	59				
	37. Surigao del Sur				
	Carrascal				
	Marine				
	Protected Area				
	59				
	38. Surigao del Sur				
	General Island				
	Marine				
	Protected Area				
	55				
	39. Surigao del Sur				
	Ayoke Marine				
	Protected Area				
	54				
	40. Surigao del Sur				
	San Pedro				
	Marine				
	Protected Area				
	12				
	41. Surigao del Sur				
	Poblacion Fish				
	Sanctuary 63				
	42. Surigao del Sur				
	Tag-anongan				
	Fish Sanctuary				
	63				
	43. Surigao del Sur				
	Mabahin Fish				
	Sanctuary 65				
	44. Surigao del Sur				
	Tigao Fish				
	Sanctuary 65				

	INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
			(2020)		
		 45. Surigao del Sur Balibadon Fish Sanctuary 65 46. Surigao del Sur Buenavista Marine Protected Area 47 47. Surigao del Sur Mabua Marine Protected Area 48 			
	Number of gender and IP sensitive MPA/MPAN management plan formulated and implemented	0. There are draft management plans that have not been approved and implemented in 4 of the proposed project sites (VIP, Tanon, Davao Gulf and Lanuza Bay)	networks with gender and IP sensitive management	Project site reports	
	Average increase in technical and management capacity scores in the 5 target MPA networks	Capacity scorecard – Tanon and Lanuza: 18 out 45; VIP: 19; Southern Palawan: 14, Average of 17.5 out of 45	capacity score	Project reports & UNDP Capacity Scorecard applied at Mid-Term and Final Evaluation	
Outcome 2 Improved Financial Sustainability of MPAs and MPANs	potential cos management 2.2 At least two targeting inco 2.3 At least 5 of including ma from the fish level activity) 2.4 MPA financin governance r	st savings or cost effic functions in MPANs. MPANS (Verde Island Pa reases in revenue genera locally managed MPA in rket-based visitor and se eries sector and local ta h ng plans developed and nechanisms to ensure p	iencies on average assage and Davao Gu ation from the touris a each of five sites ha ervice fees for tourisr xes for conservation piloted in at least 30 articipatory manager	rying size (<5 ha, < 50ha, per site identified thro If) implementing financi m and fisheries sectors. we revenue generation m operators, pilot ecolog and management of key % of MPAs in each of fi nent of revenues and re agencies as appropriate	bugh consolidation of ing and business plans schemes in operation, gical service payments tourism draws. (Field ve sites, incorporating sources involving local

⁷ Data gathered from various technical reports plus two data sets provided by the site partners for this PPG indicate a huge funding gap between current management costs and the ideal conservation scenario. Rosales (2008)⁴⁸ estimated the ideal enforcement scenario (a significant component of MPA costs) to be at least six times than the current expenditure levels while Anda and Atienza⁷, using 79 PA samples including both marine and terrestrial PAs, estimated an increase of 9.7 times in operating expenditures. The study by Mazars Starling (2012) evaluated funding gaps for five MPAs, three of which are NIPAS sites, while the two others are LGU-managed. Of the three NIPAS sites, only Tubbataha Reef appears to be generating enough revenues to defray all costs. Gilutongan MPA also resulted in a zero funding gap given its collaboration with the Hei Yang Sports Management Corporation, the arrangement of which generates Php 6 million annually. Financing gaps ranged from 38.66% for Apo Reef (a large flagship national MPA) to 66.3% for the Palm Reef Marine Reserve, a small LGU-managed MPA in the Visayas.

⁸ Collecting financial data for locally-managed MPAs needs detailed analysis as many agencies/partners are involved. During the financial planning exercise of to-be-selected 25 MPAs the baseline financial information and the required operational costs will be estimated against which progress will be measured.

	INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
			(2020)		
	Number of sustainable financing plans implemented in participating MPAs	0	At least 25 MPAs in five sites have sustainable financing plans being implemented as part of their management plans	Management plans with financial plans incorporated	
Established Enabling Policy Framework for Marine Biodiversity Conservation.	 3.1 A set of policy recommendations under implementation to strengthening laws, policies and regulations governing major facets of marine resource management (including fisheries, tourism, coastal resource management, shipping, etc.), to reduce external threats and pressures on MPAs. 3.2 Effective policy and regulatory frameworks in place for the designation and management of MPA Networks (MPANs) encompassing subsets of the national MPA system according to ecological connectivity and/or management effectiveness criteria. 3.3 Existing mechanisms and resources for fisheries and marine PA policy implemented at BFAR and DENR assessed, improved and institutionalized. 3.4 Tools, guidance and best-practice examples available to support LGUs in implementing effective regulations and policies for MPA establishment, management and financing within their local government regulatory frameworks. Presence of a Policy & regulatory A comprehensive • Policy review • Conflicting 				
	gender- and IP- sensitive, inclusive and comprehensive MPA and MPAN Policy Framework	review to be conducted in Y1 of among other the following documents:Fisheries Code, NIPAS Act • Wildlife Act, LGC, Other relevant statutes,EO 578, MOA Lanuza Bay, EO 1234, Davao Gulf Management Council	MPA and MPAN Policy Framework in place incorporating gender equality and IP rights developed and effectively implemented addressing at least 50% of the policy recommendations identified through the policy review	study Policy issuances Line up of relevant policy recommendations	 positions of stakeholders Change in political leadership and shift in development priorities of national and local governments that conflict with MPA and MPAn interests, especially with the synchronized national and local elections taking place in 2016 (consider in this
	Number of policies for MPAs and	 Close seasons during breeding season of particular fish 	All policies for MPAs and MPANs management	Revised policies	respect Policy harmonization and

INDICATOR	BASELINE	END OF PROJECT TARGETS	SOURCE OF INFORMATION	RISKS AND ASSUMPTIONS
MPANs	species	(2020) incorporate		complementation
management that incorporate scientifically- based ecological conservation criteria (species abundance and distribution, threats and pressures, larval transmission and dispersal, climate change stresses, etc	 Lubang Island declared as climate resilient MPA after a thorough multi disciplinary climate change vulnerability assessment Unified fishery odinance in Lanuza Bay 	scientifically- based ecological conservation criteria (species abundance and distribution, threats and pressures, larval transmission and dispersal, climate change stresses, etc		 and local levels

ANNEX B: LIST OF DOCUMENTS TO BE REVIEWED BY THE EVALUATORS

- 1. PIF (127)
- 2. UNDP Initiation Plan
- 3. UNDP Project Document
- 4. UNDP Environmental and Social Screening results
- 5. Project Inception Report
- 6. All Project Implementation Reports (PIR's)

7. Annual and Quarterly Progress Reports (2015-2019) and annual work plans (AWPs) from 2015-2019 of the various implementation task teams $\frac{1}{2E^2}$

8. Audit reports (SEP)

9. Finalized GEF focal area Tracking Tools at CEO endorsement and midterm (fillin specific TTs for this project's *focal area*)

- 10. Oversight mission reports (SEP)
- 11. All monitoring reports prepared by the project $\frac{f_{LP}}{SEP}$
- 12. Financial and Administration guidelines used by Project Team

The following documents will also be available:

- 13. Project operational guidelines, manuals and systems (SEP)
- 14. UNDP country/countries programme document(s)
- 15. Minutes of the SMARTSeas PH Project Board Meetings and other meetings (i.e. Project Appraisal Committee meetings)
- 16. Project site location maps $\frac{f_{L}}{(SEP)}$
- 17. Mid-Term Review Evaluation Report

ANNEX C: EVALUATION QUESTIONS

This is a generic list, to be further detailed with more specific questions by CO and UNDP GEF Technical Adviser based on the particulars of the project.

Evaluative Criteria Questions	Indicators	Sources	Methodology
Relevance: How does the project relate to the main objectives of the C national levels?	GEF focal area, and to the environment and	development priorities at t	he local, regional and
 Has the SMARTSeas developed good practices in MPA Network planning, establishment and implementation, financing and capacity building suitable and appropriate to local conditions? 	•	•	•
 To what extent has SMARTSEAS achieved mainstreaming of good practices in MPA Network planning and implementation, financing and capacity-building in the Biodiversity Management Bureau's Coastal and Marine Environment Management Program (CMEMP)? 		•	•
 Did the project design address the needs of target beneficiaries, i.e., DENR-BMB, local government units (LGUs) and communities? 	•	•	•
 To what extent did the project adapt to changes un contexts over time? Were there changes which need to made to respond to potential new needs and/or priorities? 	•	•	•
Effectiveness: To what extent have the expected outcomes and object	ives of the project been achieved?		
 What outcomes have the Project achieved, expected and unexpected, positive and negative? 	•	•	•
 Has the Project reached its intended beneficiaries, DENR-BMB, local government units (LGUs) and communities? 	•	•	•
• To what extent has the Project been effective in building the capacities of key national and local decision-makers, including		•	•

the communities, in ensuring improved Coastal Resources Management (CRM)?			
Efficiency: Was the project implemented efficiently, in-line with intern	ational and national norms and standards?		
• Was the project implemented on budget? Were the variances between planned and actual expenditure justified versus the extent of achievement of outcomes?	•	•	•
 Has the partnership modality, which was used for project implementation, resulted in efficient use of partner capacities and sufficiently utilized the comparative advantage of the partners involved, including key National Government Agencies (NGAs), local NGA Offices, LGUs, Local Responsible Partners (LRPs), academic institutions, non-government organizations (NGOs) and Peoples' Organizations (POs) and their ongoing activities? 		•	•
• Did the Project build effective synergies with other existing initiatives?	•	•	•
Sustainability: To what extent are there financial, institutional, social	-economic, and/or environmental risks to su	staining long-term project	results?
• To what extent are the outcomes replicable and have the potential for scaling-up by DENR-BMB, LGUs and local partners, including local key NGA Offices LGUs, academic institutions and NGOs?	•	•	•
 Was there adequate ownership of the project by end- users/beneficiaries and were there tangible commitments from these user/beneficiaries? 	•	•	•
• To what extent has the programme built in resilience to future risks?	•	•	•
Impact: Are there indications that the project has contributed to, status?	or enabled progress toward, reduced env	ironmental stress and/or i	improved ecological

• To what extent has the Project contributed to achieving results at the impact level?	•	•	•
• What are the results that are directly attributable to the interventions of the Project?	•	•	•

ANNEX D: RATING SCALES

Ratings for Outcomes, Effectiveness, Efficiency, M&E, I&E Execution	Sustainability ratings:	Relevance ratings		
 6: Highly Satisfactory (HS): no shortcomings 5: Satisfactory (S): minor shortcomings 4: Moderately Satisfactory (MS) 3. Moderately Unsatisfactory (MU): significant shortcomings 2. Unsatisfactory (U): major problems 1. Highly Unsatisfactory (HU): severe problems 	 Likely (L): negligible risks to sustainability Moderately Likely (ML):moderate risks Moderately Unlikely (MU): significant risks Unlikely (U): severe risks 	 Relevant (R) Not relevant (NR) <i>Impact Ratings:</i> Significant (S) Minimal (M) Negligible (N) 		
Additional ratings where relevant:				
Not Applicable (N/A)				
Unable to Assess (U/A				

ANNEX E: EVALUATION CONSULTANT CODE OF CONDUCT AND AGREEMENT FORM

Evaluators:

- 1. Must present information that is complete and fair in its assessment of strengths and weaknesses so that decisions or actions taken are well founded.
- 2. Must disclose the full set of evaluation findings along with information on their limitations and have this accessible to all affected by the evaluation with expressed legal rights to receive results.
- 3. Should protect the anonymity and confidentiality of individual informants. They should provide maximum notice, minimize demands on time, and respect people's right not to engage. Evaluators must respect people's right to provide information in confidence, and must ensure that sensitive information cannot be traced to its source. Evaluators are not expected to evaluate individuals, and must balance an evaluation of management functions with this general principle.
- 4. Sometimes uncover evidence of wrongdoing while conducting evaluations. Such cases must be reported discreetly to the appropriate investigative body. Evaluators should consult with other relevant oversight entities when there is any doubt about if and how issues should be reported.
- 5. Should be sensitive to beliefs, manners and customs and act with integrity and honesty in their relations with all stakeholders. In line with the UN Universal Declaration of Human Rights, evaluators must be sensitive to and address issues of discrimination and gender equality. They should avoid offending the dignity and self-respect of those persons with whom they come in contact in the course of the evaluation. Knowing that evaluation might negatively affect the interests of some stakeholders, evaluators should conduct the evaluation and communicate its purpose and results in a way that clearly respects the stakeholders' dignity and self-worth.
- 6. Are responsible for their performance and their product(s). They are responsible for the clear, accurate and fair written and/or oral presentation of study imitations, findings and recommendations.
- 7. Should reflect sound accounting procedures and be prudent in using the resources of the evaluation.

Evaluation Consultant Agreement Form ⁹
Agreement to abide by the Code of Conduct for Evaluation in the UN System
Name of Consultant:
Name of Consultancy Organization (where relevant):
I confirm that I have received and understood and will abide by the United Nations Code of Conduct for Evaluation.
Signed at <i>place</i> on <i>date</i>
Signature:

⁹www.unevaluation.org/unegcodeofconduct

ANNEX F: EVALUATION REPORT OUTLINE¹⁰

i. Opening page

- Title of UNDP supported GEF financed project
- UNDP and GEF project ID#s.
- Evaluation time frame and date of evaluation report
- Region and countries included in the project
- GEF Operational Program/Strategic Program
- Implementing Partner and other project partners
- Evaluation team members
- Acknowledgements
- ii. Executive Summary
 - Project Summary Table
 - Project Description (brief)
 - Evaluation Rating Table
 - Summary of conclusions, recommendations and lessons
- iii. Acronyms and Abbreviations
 - (See: UNDP Editorial Manual¹¹)
- **1.** Introduction
 - Purpose of the evaluation
 - Scope & Methodology
 - Structure of the evaluation report
- 2. Project description and development context
 - Project start and duration
 - Problems that the project sought to address
 - Immediate and development objectives of the project
 - Baseline Indicators established
 - Main stakeholders
 - Expected Results
- 3. Findings

(In addition to a descriptive assessment, all criteria marked with (*) must be rated¹²)

- **3.1** Project Design / Formulation
 - Analysis of LFA/Results Framework (Project logic /strategy; Indicators)
 - Assumptions and Risks
 - Lessons from other relevant projects (e.g., same focal area) incorporated into project design
 - Planned stakeholder participation
 - Replication approach
 - UNDP comparative advantage
 - Linkages between project and other interventions within the sector
 - Management arrangements

¹⁰The Report length should not exceed 40 pages in total (not including annexes).

¹¹ UNDP Style Manual, Office of Communications, Partnerships Bureau, updated November 2008

¹² Using a six-point rating scale: 6: Highly Satisfactory, 5: Satisfactory, 4: Marginally Satisfactory, 3: Marginally Unsatisfactory, 2: Unsatisfactory and 1: Highly Unsatisfactory, see section 3.5, page 37 for ratings explanations.

- **3.2** Project Implementation
 - Adaptive management (changes to the project design and project outputs during implementation)
 - Partnership arrangements (with relevant stakeholders involved in the country/region)
 - Feedback from M&E activities used for adaptive management
 - Project Finance:
 - Monitoring and evaluation: design at entry and implementation (*)
 - UNDP and Implementing Partner implementation / execution (*) coordination, and operational issues
- 3.3 Project Results
 - Overall results (attainment of objectives) (*)
 - Relevance(*)
 - Effectiveness & Efficiency (*)
 - Country ownership
 - Mainstreaming
 - Sustainability (*)
 - Impact
- 4. Conclusions, Recommendations & Lessons
 - Corrective actions for the design, implementation, monitoring and evaluation of the project
 - Actions to follow up or reinforce initial benefits from the project
 - Proposals for future directions underlining main objectives
 - Best and worst practices in addressing issues relating to relevance, performance and success

5. Annexes

- ToR
- Itinerary
- List of persons interviewed
- Summary of field visits
- List of documents reviewed
- Evaluation Question Matrix
- Questionnaire used and summary of results
- Evaluation Consultant Agreement Form

Annex G. Co-Financing Form

See attached separate form.

ANNEX H: EVALUATION REPORT CLEARANCE FORM

(to be completed by CO and UNDP GEF Technica	l Adviser based in the region and included in the final
Evaluation Report Reviewed and Cleared by	
UNDP Country Office	
Name:	
Signature:	Date:
UNDP GEF RTA	
Name:	
Signature:	Date:

ANNEX I:

UNDP-GEF TE REPORT AUDIT TRAIL TEMPLATE

Note: The following is a template for the TE Team to show how the received comments on the draft TE report have (or have not) been incorporated into the final TE report. This audit trail should be included as an annex in the final TE report.

To the comments received on (*date*) from the Terminal Evaluation of (*project name*) (UNDP Project ID-PIMS #)

The following comments were provided in track changes to the draft Terminal Evaluation report; they are referenced by institution ("Author" column) and track change comment number ("#" column):

Author	#	Para No./ comment location	Comment/Feedback on the draft TE report	TE team response and actions taken