

Mid-Term Review Terms of Reference

| | |
|------------------------------------|---|
| Project | PIMS 5398: Adapting Afghan Communities to Climate-Induced Disaster Risks |
| Assignment | Mid-Term Review of UNDP GEF-LDCF-2 Project |
| Positions (provisional) | International Consultant for Mid Term Evaluation of the project - Adapting Afghan Communities to Climate-Induced Disaster Risks Project |
| Contract Type | IC (Individual Consultant) |
| Duration | 35 Working Days (21 home based, 2 travel days, 12 working days in Afghanistan (Kabul, Nangarhar and Jawzjan provinces) ¹ |
| Timeframe | 01 October 2020 – 31 December 2020 |

1. INTRODUCTION

This is the Terms of Reference (ToR) for -the Midterm Review (MTR) of the full-sized UNDP-supported GEF-financed project titled Adapting Afghan Communities to Climate-Induced Disaster Risks (PIMS#**5398**) implemented through the Ministry of Agriculture, Irrigation and Livestock (MAIL), which is to be undertaken in 2020. The project started on September 26, 2017 and is in its 3rd year of implementation. This ToR sets out the expectations for this MTR. The MTR process must follow the guidance outlined in the document *Guidance For Conducting Midterm Reviews of UNDP-Supported, GEF-Financed Projects*.

file:///C:/Users/mohammad.salim/Downloads/Guidance%20for%20Conducting%20Midterm%20Reviews%20of%20UNDP-Supported%20GEF-Financed%20Projects_Final_June%202014.pdf

2. PROJECT BACKGROUND INFORMATION

Adapting Afghan Communities to Climate-Induced Disaster Risks is a five-year project, which commenced on 26 September 2017 and is set to close on 25 September 2022. It is a joint initiative of the Global Environment Facility (GEF), Ministry of Agriculture, Irrigation and Livestock (MAIL) and the United Nations Development Programme (UNDP). The project is being implemented by the MAIL under National Implementation Modality (NIM) of UNDP. The relevant stakeholders of the project are: Ministry of Rural Rehabilitation and Development (MRRD), Ministry of Energy and Water (MoEW), Ministry of Women Affairs (MoWAs), Afghanistan National Disaster Management Authority (ANDMA) and Afghanistan Metrological Department (AMD).

The objective of the project, which is also known as Climate-Induced Disaster Risk Reduction Project (CDRRP), is to improve preparedness and resilience of target communities to climate-induced disaster risks in two provinces of Afghanistan - Jawzjan and Nangarhar. The total budget of the project is US\$ 6.6 million including US\$ 1 million co-financing from UNDP.

The main co-financing partner for this project has been the Ministry of Agriculture, Irrigation and Livestock (MAIL). The total co-financing from MAIL is US\$5,000,000. The World Bank Group is co-

¹ “The mission to Afghanistan will be required if the COVID-19 situation permits international travel. If international travel is not possible, all meetings and consultation will be conducted remotely.”

financing US\$2,500,000, Asian Development Bank (ADB) US \$57,000,000. In addition, there is a US\$ 1,000,000 cash co-finance from UNDP core fund.

To achieve this goal, the project carries out activities under the following four components:

- 1) Public awareness and hazard mapping
- 2) Community-based early warning systems (EWS)
- 3) Climate-resilient livelihoods
- 4) Institutional capacity development

Afghanistan is especially vulnerable because of its limited health care system and few medical personnel, weak infrastructure, and poor social cohesion after 40 years of war, along with a large influx of refugees returning from Iran and Pakistan. The Ministry of Public Health (MoPH) shows that as of today (July 13, 2020) 34,451 people across all 34 provinces in Afghanistan are now confirmed to have COVID-19. Some 21,216 people have recovered, and 1,010 people have died (56 of whom are healthcare workers). 79,732 people out of a population of 37.6 million have been tested. 10 per cent of the total confirmed COVID-19 cases are among healthcare staff. Due to limited public health resources and testing capacity, as well as the absence of a national death register, confirmed cases of and deaths from COVID-19 are likely to be under reported overall in Afghanistan. Different COVID-19 models show that the peak for the COVID-19 outbreak in Afghanistan is expected between late July and early August, creating grave implications for Afghanistan's economy and people's well-being.

The government has adopted strict containment and quarantine measures, including social distance and using mask. Moreover, strict quarantine for those tested positive and closure of public places and public gatherings have been put in place. Schools, universities and all other government organizations were declared to be closed till now. In the meantime, the Ministry of Hajj and Religious affairs had called upon all people to pray at home and do not hold any mourning/ religious ceremonies at mosques.

3. MTR PURPOSE

The MTR will assess progress towards the achievement of the project objectives and outcomes as specified in the Project Document, and assess early signs of project success or failure with the goal of identifying the necessary changes to be made in order to set the project on-track to achieve its intended results. The MTR will also review the project's strategy and its risks to sustainability.

The MTR will also review the project's strategy, its risks to sustainability and make recommendations on how to improve the project over the remainder of its lifetime.

The mid-term evaluation is expected to serve as a means of validating or filling the gaps in the initial assessment of relevance, effectiveness, efficiency and sustainability obtained from monitoring. The mid-term evaluation provides the opportunity to assess early signs of project success or failure and prompt necessary adjustments. Specifically, the mid-term evaluation is intended to provide the project team with a basis for identifying appropriate actions to:

- a. Address particular issues or problems in project design, identify potential project design issues or problems;
- b. Address particular issues or problems regarding project implementation;
- c. Address particular issues or problems regarding the project management;
- d. Assess progress towards the achievement of objectives and targets;
- e. Identify and document initial lessons learnt from experience (including lessons that might improve design and implementation of other Livelihoods and Resilience (L&R) Unit projects);
- f. Identify additional risks (which are not part of the current risk log, if any) and countermeasures;
- g. Make recommendations and aid decision-making regarding specific actions that might be taken to improve the project and reinforce initiatives that demonstrate the potential for success;

- h. Find out the impact of the COVID-19 on the project and propose necessary changes in the project document because of COVID-19.

4. MTR APPROACH & METHODOLOGY

The MTR report must provide evidence-based information that is credible, reliable and useful.

The MTR team will review all relevant sources of information including documents prepared during the preparation phase (i.e. PIF, UNDP Initiation Plan, UNDP Social and Environmental Screening Procedure/SESP), the Project Document, project reports including annual PIRs, project budget revisions, national strategic and legal documents, and any other materials that the team considers useful for this evidence-based review. The MTR team will review the baseline GEF focal area Core Indicators/Tracking Tools submitted to the GEF at CEO endorsement, and the midterm GEF focal area Core Indicators/Tracking Tools that must be completed before the MTR field mission begins.

The MTR team is expected to follow a collaborative and participatory approach² ensuring close engagement with the Project Team, government counterparts (the GEF Operational Focal Point), the UNDP Country Office(s), the Nature, Climate and Energy (NCE) Regional Technical Advisor, direct beneficiaries, and other key stakeholders.

Engagement of stakeholders is vital to a successful MTR.³ Stakeholder involvement should include interviews with stakeholders who have project responsibilities, including but not limited to: UNDP Afghanistan, UNDP Bangkok Regional Hub, Ministry of Agriculture, Irrigation and Livestock (MAIL), National Environmental Protection Agency (NEPA), Ministry to Rural Rehabilitation and Development (MRRD), Ministry of Energy and Water (MoEW)); executing agencies, senior officials and task team/component leaders, key experts and all consultants in the subject area who have been hired by the project, Project Board, project stakeholders, academia, local government and CSOs including project beneficiaries (CDCs), etc. Additionally, the MTR team is expected to conduct field missions to Nangarhar and Jowzjan provinces, including the following project sites the targeted provinces (Karma, Kuz Kunar and Bihsud in Nangarhar and Khwaja Duk Koh, Khanaqa and Fazabad in Jowzjan. The project sites are located in East (Nangarhar) and North (Jowzjan).

The final MTR report should describe the full MTR approach taken and the rationale for the approach making explicit the underlying assumptions, challenges, strengths and weaknesses about the methods and approach of the review.

The specific design and methodology for the MTR should emerge from consultations between the MTR team and the above-mentioned parties regarding what is appropriate and feasible for meeting the MTR purpose and objectives and answering the evaluation questions, given limitations of budget, time and data. The MTR team must, however, use gender-responsive methodologies and tools and ensure that gender equality and women's empowerment, as well as other cross-cutting issues and SDGs are incorporated into the MTR report.

The final methodological approach including interview schedule, field visits and data to be used in the MTR must be clearly outlined in the Inception Report and be fully discussed and agreed between UNDP, stakeholders and the MTR team.

The final MTR report must describe the full MTR approach taken and the rationale for the approach making explicit the underlying assumptions, challenges, strengths and weaknesses about the methods and approach of the review.

² For ideas on innovative and participatory Monitoring and Evaluation strategies and techniques, see [UNDP Discussion Paper: Innovations in Monitoring & Evaluating Results](#), 05 Nov 2013.

³ For more stakeholder engagement in the M&E process, see the [UNDP Handbook on Planning, Monitoring and Evaluating for Development Results](#), Chapter 3, pg. 93.

As of 11 March 2020, the World Health Organization (WHO) declared COVID-19 a global pandemic as the new coronavirus rapidly spread to all regions of the world. Travel to the country has been restricted since 21 March 2020 and travel in the country is also restricted. If it is not possible to travel to or within the country for the MTR mission then the MTR team should develop a methodology that takes this into account the conduct of the MTR virtually and remotely, including the use of remote interview methods and extended desk reviews, data analysis, surveys and evaluation questionnaires. This should be detailed in the MTR Inception Report and agreed with the Commissioning Unit.

If all or part of the MTR is to be carried out virtually then consideration should be taken for stakeholder availability, ability or willingness to be interviewed remotely. In addition, their accessibility to the internet/computer may be an issue as many government and national counterparts may be working from home. These limitations must be reflected in the final MTR report.

If a data collection/field mission is not possible then remote interviews may be undertaken through telephone or online (skype, zoom etc.). International consultants can work remotely with national evaluator support in the field if it is safe for them to operate and travel. No stakeholders, consultants or UNDP staff should be put in harm's way and safety is the key priority.

A short validation mission may be considered if it is confirmed to be safe for staff, consultants, stakeholders and if such a mission is possible within the MTR schedule. Equally, qualified and independent national consultants can be hired to undertake the MTR and interviews in country as long as it is safe to do so.

5. DETAILED SCOPE OF THE MTR

The MTR team will assess the following four categories of project progress. See the *Guidance For Conducting Midterm Reviews of UNDP-Supported, GEF-Financed Projects* for extended descriptions.

i. Project Strategy

Project design:

- Review the problem addressed by the project and the underlying assumptions. Review the effect of any incorrect assumptions or changes to the context to achieving the project results as outlined in the Project Document.
- Review the relevance of the project strategy and assess whether it provides the most effective route towards expected/intended results. Were lessons from other relevant projects properly incorporated into the project design?
- Review how the project addresses country priorities. Review country ownership. Was the project concept in line with the national sector development priorities and plans of the country (or of participating countries in the case of multi-country projects)?
- Review decision-making processes: were perspectives of those who would be affected by project decisions, those who could affect the outcomes, and those who could contribute information or other resources to the process, taken into account during project design processes?
- Review the extent to which relevant gender issues were raised in the project design. See *Guidance For Conducting Midterm Reviews of UNDP-Supported, GEF-Financed Projects* for further guidelines.
 - Were relevant gender issues (e.g. the impact of the project on gender equality in the programme country, involvement of women's groups, engaging women in project activities) raised in the Project Document?
- If there are major areas of concern, recommend areas for improvement.

Results Framework/Logframe:

- Undertake a critical analysis of the project’s log-frame indicators and targets, assess how “SMART” the midterm and end-of-project targets are (Specific, Measurable, Attainable, Relevant, Time-bound), and suggest specific amendments/revisions to the targets and indicators as necessary.
- Are the project’s objectives and outcomes or components clear, practical, and feasible within its time frame?
- Examine if progress so far has led to, or could in the future catalyse, beneficial development effects (i.e. income generation, gender equality and women’s empowerment, improved governance etc...) that should be included in the project results framework and monitored on an annual basis.
- Ensure broader development and gender aspects of the project are being monitored effectively. Develop and recommend SMART ‘development’ indicators, including sex-disaggregated indicators and indicators that capture development benefits.
- Undertake critical analyses how the project has been delayed because of the COVID-19 and what are the mitigation measurements that the project should take to finish the project on-time with delivering all targets of the project as per agreed Results Framework/Log-frame.

ii. Progress Towards Results

Progress Towards Outcomes Analysis:

- Review the log-frame indicators against progress made towards the end-of-project targets using the Progress Towards Results Matrix and following the *Guidance For Conducting Midterm Reviews of UNDP-Supported, GEF-Financed Projects*; colour code progress in a “traffic light system” based on the level of progress achieved; assign a rating on progress for each outcome; make recommendations from the areas marked as “Not on target to be achieved” (red).

Table. Progress Towards Results Matrix (Achievement of outcomes against End-of-project Targets)

| Project Strategy | Indicator ⁴ | Baseline Level ⁵ | Level in 1 st PIR (self-reported) | Midterm Target ⁶ | End-of-project Target | Midterm Level & Assessment ⁷ | Achievement Rating ⁸ | Justification for Rating |
|---|---|-----------------------------|--|-----------------------------|-----------------------|---|---------------------------------|--------------------------|
| Objective: The objective of the project is to improve the preparedness and resilience of selected Afghan communities to climate-induced disaster risks | Indicator 1: Number of provinces with operational early warning and data information management systems | 0 | | 0 | 2 | | | |
| | Indicator 2: Number of Provincial Climate Action Plans that explicitly outline measures for integration of climate-induced disaster risk management into provincial development planning | 0 | | 0 | 2 | | | |
| | Indicator 3: # of direct project beneficiaries (% female) | 0 | | 3,000 (50% female) | 15,000 (50% female) | | | |
| Outcome 1: Decision-making and implementation of gender-sensitive climate-induced disaster risk reduction measures in selected communities enhanced | Indicator 1.1: Number of people in total reached by online and offline public awareness activities (out of which, # people reached in person; # women reached in person) | 0 | | 7,000 | 25,000 | | | |
| | Indicator 1.2: Number of people trained to undertake monitoring, tracking and analysis of weather data and hazard mapping (%female) | 0 | | 100 | 200 | | | |
| | Indicator 1.3: Number of hazard mapping and vulnerability assessments carried out or updated at the community level | 0 | | 15 | 30 | | | |
| | Indicator 2.1: Number of communities with access to improved, climate-related early-warning information | 0 | | 7 | 30 | | | |

⁴ Populate with data from the Logframe and scorecards

⁵ Populate with data from the Project Document

⁶ If available

⁷ Colour code this column only

⁸ Use the 6 point Progress Towards Results Rating Scale: HS, S, MS, MU, U, HU

| | | | | | | | | |
|--|---|---|--|-------------------------------------|--|--|--|--|
| Outcome 2: Community-based early warning systems established and effectively utilized by all vulnerable groups | Indicator 2.2: Number of quarterly tests conducted of bottom-up and top- down communication channels and procedures for early warnings in each community | 0 | | 14 | 60 | | | |
| | Indicator 2.3: Number of gender-sensitive, community-specific climate-induced DRR operational plans a) formulated and approved by CDCs and b) tested through emergency drills | 0 | | 7 | (a) 30 (b) 30 | | | |
| Outcome 3: Climate-resilient livelihoods focusing on vulnerable groups are implemented in selected communities | Indicator 3.1: Number of habitats, multi- purpose emergency shelters and small-scale rural infrastructure built/reinforced/incorporating new materials for enhanced climate resilience | 0 | | 10 | 20 | | | |
| | Indicator 3.2: Number of direct beneficiaries benefiting from the adoption of diversified, climate-resilient livelihood options (out of which, % women, # kuchi) | 0 | | 100 (30% women, 5 kuchi households) | 1,000 direct beneficiaries (30% women, 50 kuchi) | | | |
| Outcome 4: Strengthened institutional capacities to integrate climate risks and opportunities into national and provincial development plans, policies, budgetary allocation and implementation mechanisms | Indicator 4.1: Sub-national plans and processes (Provincial Climate Action Plans and Community Development Plans) developed and strengthened to identify, prioritise and integrate adaptation strategies and measures including implementation budgets | 0 | | 0 | 2 (provincial level); 60 (community level) | | | |
| | Indicator 4.2: Number of people (staff) trained to identify, prioritise, implement, monitor and evaluate adaptation strategies and measures (% female) | 0 | | 40 (20% women) | 160 (20% women) | | | |
| | Indicator 4.3: Number of lessons learned, and best practices shared through regional processes (e.g. Heart of Asia – Istanbul Processes and other processes) | 0 | | 2 | 4 | | | |

Indicator Assessment Key

Green= Achieved

Yellow= On target to be achieved

Red= Not on target to be achieved

In addition to the progress towards outcomes analysis:

- Compare and analyse the GEF Tracking Tool/Core Indicators at the Baseline with the one completed right before the Midterm Review.
- Identify remaining barriers to achieving the project objective in the remainder of the project.
- By reviewing the aspects of the project that have already been successful, identify ways in which the project can further expand these benefits.

iii. Project Implementation and Adaptive Management

Management Arrangements:

- Review overall effectiveness of project management as outlined in the Project Document. Have changes been made and are they effective? Are responsibilities and reporting lines clear? Is decision-making transparent and undertaken in a timely manner? Recommend areas for improvement.
- Review the quality of execution of the Executing Agency/Implementing Partner(s) and recommend areas for improvement.
- Review the quality of support provided by the GEF Partner Agency (UNDP) and recommend areas for improvement.
- Do the Executing Agency/Implementing Partner and/or UNDP and other partners have the capacity to deliver benefits to or involve women? If yes, how?
- What is the gender balance of project staff? What steps have been taken to ensure gender balance in project staff?
- What is the gender balance of the Project Board? What steps have been taken to ensure gender balance in the Project Board?

Work Planning:

- Review any delays in project start-up and implementation, identify the causes and examine if they have been resolved.
- Are work-planning processes results-based? If not, suggest ways to re-orientate work planning to focus on results?
- Examine the use of the project's results framework/logframe as a management tool and review any changes made to it since project start.

Finance and co-finance:

- Consider the financial management of the project, with specific reference to the cost-effectiveness of interventions.
- Review the changes to fund allocations as a result of budget revisions and assess the appropriateness and relevance of such revisions.
- Does the project have the appropriate financial controls, including reporting and planning, that allow management to make informed decisions regarding the budget and allow for timely flow of funds?
- Informed by the co-financing monitoring table to be filled out by the Commissioning Unit and project team, provide commentary on co-financing: is co-financing being used strategically to help the objectives of the project? Is the Project Team meeting with all co-financing partners regularly in order to align financing priorities and annual work plans?

| Sources of Co-financing | Name of Co-financer | Type of Co-financing | Co-financing amount confirmed at CEO Endorsement (US\$) | Actual Amount Contributed at stage of Midterm Review (US\$) | Actual % of Expected Amount |
|-------------------------|---------------------|----------------------|---|---|-----------------------------|
| GEF-Agency | UNDP Afghanistan | Grant | 1,000,000 | | |
| Recipient Government | MAIL | Grant | 5,000,000 | | |
| Donor Agency | World Bank | Grant | 2,500,000 | | |
| Donor Agency | ADB | Grant | 57,000,000 | | |
| | | TOTAL | 65,500,000 | | |

- Include the separate GEF Co-Financing template (filled out by the Commissioning Unit and project team) which categorizes each co-financing amount as ‘investment mobilized’ or ‘recurrent expenditures’.

Project-level Monitoring and Evaluation Systems:

- Review the monitoring tools currently being used: Do they provide the necessary information? Do they involve key partners? Are they aligned or mainstreamed with national systems? Do they use existing information? Are they efficient? Are they cost-effective? Are additional tools required? How could they be made more participatory and inclusive?
- Examine the financial management of the project monitoring and evaluation budget. Are sufficient resources being allocated to monitoring and evaluation? Are these resources being allocated effectively?
- Review the extent to which relevant gender issues were incorporated in monitoring systems. See *Guidance For Conducting Midterm Reviews of UNDP-Supported, GEF-Financed Projects* for further guidelines.

Stakeholder Engagement:

- Project management: Has the project developed and leveraged the necessary and appropriate partnerships with direct and tangential stakeholders?
- Participation and country-driven processes: Do local and national government stakeholders support the objectives of the project? Do they continue to have an active role in project decision-making that supports efficient and effective project implementation?
- Participation and public awareness: To what extent has stakeholder involvement and public awareness contributed to the progress towards achievement of project objectives?
- How does the project engage women and girls? Is the project likely to have the same positive and/or negative effects on women and men, girls and boys? Identify, if possible, legal, cultural, or religious constraints on women’s participation in the project. What can the project do to enhance its gender benefits?

Social and Environmental Standards (Safeguards)

- Validate the risks identified in the project’s most current SESP, and those risks’ ratings; are any revisions needed?
- Summarize and assess the revisions made since CEO Endorsement/Approval (if any) to:
 - The project’s overall safeguards risk categorization.
 - The identified types of risks⁹ (in the SESP).

⁹ Risks are to be labeled with both the UNDP SES Principles and Standards, and the GEF’s “types of risks and potential impacts”: Climate Change and Disaster; Disadvantaged or Vulnerable Individuals or Groups; Disability Inclusion; Adverse Gender-Related impact, including Gender-based Violence and Sexual Exploitation; Biodiversity Conservation and the Sustainable Management of Living Natural Resources; Restrictions on Land

- The individual risk ratings (in the SESP) .
- Describe and assess progress made in the implementation of the project’s social and environmental management measures as outlined in the SESP submitted at CEO Endorsement/Approval (and prepared during implementation, if any), including any revisions to those measures. Such management measures might include Environmental and Social Management Plans (ESMPs) or other management plans, though can also include aspects of a project’s design; refer to Question 6 in the SESP template for a summary of the identified management measures.

A given project should be assessed against the version of UNDP’s safeguards policy that was in effect at the time of the project’s approval.

Reporting:

- Assess how adaptive management changes have been reported by the project management and shared with the Project Board.
- Assess how well the Project Team and partners undertake and fulfil GEF reporting requirements (i.e. how have they addressed poorly-rated PIRs, if applicable?)
- Assess how lessons derived from the adaptive management process have been documented, shared with key partners and internalized by partners.

Communications & Knowledge Management:

- Review internal project communication with stakeholders: Is communication regular and effective? Are there key stakeholders left out of communication? Are there feedback mechanisms when communication is received? Does this communication with stakeholders contribute to their awareness of project outcomes and activities and investment in the sustainability of project results?
- Review external project communication: Are proper means of communication established or being established to express the project progress and intended impact to the public (is there a web presence, for example? Or did the project implement appropriate outreach and public awareness campaigns?)
- For reporting purposes, write one half-page paragraph that summarizes the project’s progress towards results in terms of contribution to sustainable development benefits, as well as global environmental benefits.
- List knowledge activities/products developed (based on knowledge management approach approved at CEO Endorsement/Approval).

iv. Sustainability

- Validate whether the risks identified in the Project Document, Annual Project Review/PIRs and the ATLAS Risk Register are the most important and whether the risk ratings applied are appropriate and up to date. If not, explain why.
- In addition, assess the following risks to sustainability:

Financial risks to sustainability:

- What is the likelihood of financial and economic resources not being available once the GEF assistance ends (consider potential resources can be from multiple sources, such as the public and private sectors, income generating activities, and other funding that will be adequate financial resources for sustaining project’s outcomes)?

Socio-economic risks to sustainability:

- Are there any social or political risks that may jeopardize sustainability of project outcomes? What is the risk that the level of stakeholder ownership (including ownership by governments and other key stakeholders) will be insufficient to allow for the project outcomes/benefits to be sustained? Do the

Use and Involuntary Resettlement; Indigenous Peoples; Cultural Heritage; Resource Efficiency and Pollution Prevention; Labor and Working Conditions; Community Health, Safety and Security.

various key stakeholders see that it is in their interest that the project benefits continue to flow? Is there sufficient public / stakeholder awareness in support of the long-term objectives of the project? Are lessons learned being documented by the Project Team on a continual basis and shared/ transferred to appropriate parties who could learn from the project and potentially replicate and/or scale it in the future?

Institutional Framework and Governance risks to sustainability:

- Do the legal frameworks, policies, governance structures and processes pose risks that may jeopardize sustenance of project benefits? While assessing this parameter, also consider if the required systems/ mechanisms for accountability, transparency, and technical knowledge transfer are in place.

Environmental risks to sustainability:

- Are there any environmental risks that may jeopardize sustenance of project outcomes?

Conclusions & Recommendations

The MTR team will include a section in the MTR report for evidence-based conclusions, in light of the findings.

Additionally, the MTR consultant/team is expected to make recommendations to the Project Team. Recommendations should be succinct suggestions for critical intervention that are specific, measurable, achievable, and relevant. A recommendation table should be put in the report’s executive summary. See the *Guidance For Conducting Midterm Reviews of UNDP-Supported, GEF-Financed Projects* for guidance on a recommendation table.

The MTR team should make no more than 15 recommendations in total.

Ratings

The MTR team will include its ratings of the project’s results and brief descriptions of the associated achievements in a *MTR Ratings & Achievement Summary Table* in the Executive Summary of the MTR report. See Annex E for ratings scales. No rating on Project Strategy and no overall project rating is required.

Table. MTR Ratings & Achievement Summary Table for (Adapting Afghan Communities to Climate-Induced Disaster Risks)

| Measure | MTR Rating | Achievement Description |
|---|--|-------------------------|
| Project Strategy | N/A | |
| Progress Towards Results | Objective Achievement Rating: (rate 6 pt. scale) | |
| | Outcome 1 Achievement Rating: (rate 6 pt. scale) | |
| | Outcome 2 Achievement Rating: (rate 6 pt. scale) | |
| | Outcome 3 Achievement Rating: (rate 6 pt. scale) | |
| | Etc. | |
| Project Implementation & Adaptive Management | (rate 6 pt. scale) | |
| Sustainability | (rate 4 pt. scale) | |

6. TIMEFRAME

The total duration of the MTR will be approximately 35 working days over a time period of 12 weeks and shall not exceed three months from when the consultant(s) are hired. The tentative MTR timeframe is as follows:

| ACTIVITY | NUMBER OF WORKING DAYS | COMPLETION DATE |
|---|------------------------|-------------------|
| Document review and preparing MTR Inception Report (MTR Inception Report due no later than 2 weeks before the MTR mission) | 5 working days | October 15, 2020 |
| MTR mission: stakeholder meetings, interviews, field visits | 12 Working days | November 10, 2020 |
| Presentation of initial findings- last day of the MTR mission | 1 working day | November 16, 2020 |
| Preparing draft report (due within 3 weeks of the MTR mission) | 12 Working days | December 10, 2020 |
| Finalization of MTR report/ Incorporating audit trail from feedback on draft report (due within 1 week of receiving UNDP comments on the draft) | 5 working days | December 31, 2020 |

Options for site visits should be provided in the Inception Report.

7. MIDTERM REVIEW DELIVERABLES

| # | Deliverable | Description | Timing | Responsibilities |
|---|-----------------------------|--|---|---|
| 1 | MTR Inception Report | MTR team clarifies objectives and methods of Midterm Review | No later than October 15, 2020 | MTR team submits to the Commissioning Unit and project management |
| 2 | Presentation | Initial Findings | End of MTR mission (November 10, 2020) | MTR Team presents to project management and the Commissioning Unit |
| 3 | Draft MTR Report | Full draft report (using guidelines on content outlined in Annex B) with annexes | Within 3 weeks of the MTR mission (December 10, 2020) | Sent to the Commissioning Unit, reviewed by RTA, Project Coordinating Unit, GEF OFP |
| 4 | Final Report* | Revised report with audit trail detailing how all received comments have (and have not) been addressed in the final MTR report | Within 1 week of receiving UNDP comments on draft (December 31, 2020) | Sent to the Commissioning Unit |

*The final MTR report must be in English. If applicable, the Commissioning Unit may choose to arrange for a translation of the report into a language more widely shared by national stakeholders.

8. MTR ARRANGEMENTS

The principal responsibility for managing this MTR resides with the Commissioning Unit. The Commissioning Unit for this project's MTR is the UNDP Afghanistan Country Office.

The Commissioning Unit will contract the consultants and ensure the timely provision of per diems and travel arrangements within the country for the MTR team and will provide an updated stakeholder list with contact details (phone and email). The Project Team will be responsible for liaising with the MTR team to provide all relevant documents, set up stakeholder interviews, and arrange field visits.

9. TEAM COMPOSITION

A team of two independent consultants will conduct the MTR - one team leader (with experience and exposure to projects and evaluations in other regions globally) and one team expert, from the country of the project. The team leader (International Consultant) will *be responsible for the overall design and writing of the Mid-term Evaluation Report and may work from home considering the COVID-19 mitigation measurements.* The team expert (National Consultant) will *assess emerging trends with respect to regulatory frameworks, budget allocations, capacity building, work with the Project Team in developing the MTR itinerary and will go to the relevant provinces to collect the required data and will have regular communication with the international consultant and make sure the data collected is correct and align with the GEF requirements.* The consultants cannot have participated in the project preparation, formulation, and/or implementation (including the writing of the Project Document) and should not have a conflict of interest with project's related activities.

The selection of consultants will be aimed at maximizing the overall "team" qualities in the following areas:

Education

- A Master's degree in Environment, Climate Change, Natural Resources, or other closely related fields

Experience

- Relevant experience with result-based management evaluation methodologies;
- Experience applying SMART indicators and reconstructing or validating baseline scenarios;
- Competence in adaptive management, as applied to Climate Change Adaptation;
- Experience in evaluating projects;
- Experience working in Asian Countries (incl. Afghanistan);
- Experience in relevant technical areas for **at least 5 years of experience**
- Demonstrated understanding of issues related to gender and Climate Change Adaptation;
- Experience in gender sensitive evaluation and analysis.
- Excellent communication skills;
- Demonstrable analytical skills;
- Project evaluation/review experiences within United Nations system will be considered an asset;
- Experience with implementing evaluations remotely will be considered an asset.

Language

- Fluency in written and spoken English.

10. ETHICS

The MTR team will be held to the highest ethical standards and is required to sign a code of conduct upon acceptance of the assignment. This MTR will be conducted in accordance with the principles outlined in

the UNEG 'Ethical Guidelines for Evaluation'. The MTR team must safeguard the rights and confidentiality of information providers, interviewees and stakeholders through measures to ensure compliance with legal and other relevant codes governing collection of data and reporting on data. The MTR team must also ensure security of collected information before and after the MTR and protocols to ensure anonymity and confidentiality of sources of information where that is expected. The information, knowledge and data gathered in the MTR process must also be solely used for the MTR and not for other uses without the express authorization of UNDP and partners.

11. PAYMENT SCHEDULE

- 20% payment upon satisfactory delivery of the final MTR Inception Report and approval by the Commissioning Unit
- 40% payment upon satisfactory delivery of the draft MTR report to the Commissioning Unit
- 40% payment upon satisfactory delivery of the final MTR report and approval by the Commissioning Unit and RTA (via signatures on the TE Report Clearance Form) and delivery of completed TE Audit Trail

Criteria for issuing the final payment of 40%¹⁰:

- The final MTR report includes all requirements outlined in the MTR TOR and is in accordance with the MTR guidance.
- The final MTR report is clearly written, logically organized, and is specific for this project (i.e. text has not been cut & pasted from other MTR reports).
- The Audit Trail includes responses to and justification for each comment listed.

Notes:

- The deliverables may experience delays because of the COVID-19. The evaluation team has to inform the evaluation commission unit (UNDP Country Office) of any delays, adopt mitigation measures and provides justification for no-cost extension.
- In line with the UNDP's financial regulations, when determined by the Commissioning Unit and/or the consultant that a deliverable or service cannot be satisfactorily completed due to the impact of COVID-19 and limitations to the MTR, that deliverable or service will not be paid.
- Due to the current COVID-19 situation and its implications, a partial payment may be considered if the consultant invested time towards the deliverable but was unable to complete to circumstances beyond his/her control.

12. APPLICATION PROCESS¹¹

Recommended Presentation of Proposal:

¹⁰ The Commissioning Unit is obligated to issue payments to the MTR team as soon as the terms under the ToR are fulfilled. If there is an ongoing discussion regarding the quality and completeness of the final deliverables that cannot be resolved between the Commissioning Unit and the MTR team, the Regional M&E Advisor and Vertical Fund Directorate will be consulted. If needed, the Commissioning Unit's senior management, Procurement Services Unit and Legal Support Office will be notified as well so that a decision can be made about whether or not to withhold payment of any amounts that may be due to the evaluator(s), suspend or terminate the contract and/or remove the individual contractor from any applicable rosters.

¹¹ Engagement of the consultants should be done in line with guidelines for hiring consultants in the POPP: <https://info.undp.org/global/popp/Pages/default.aspx>

- a) **Letter of Confirmation of Interest and Availability** using the [template](#)¹² provided by UNDP;
- b) **CV** and a **Personal History Form** ([P11 form](#)¹³);
- c) **Brief description of approach to work/technical proposal** of why the individual considers him/herself as the most suitable for the assignment, and a proposed methodology on how they will approach and complete the assignment; (max 1 page)
- d) **Financial Proposal** that indicates the all-inclusive fixed total contract price and all other travel related costs (such as flight ticket, per diem, etc), supported by a breakdown of costs, as per template attached to the [Letter of Confirmation of Interest template](#). If an applicant is employed by an organization/company/institution, and he/she expects his/her employer to charge a management fee in the process of releasing him/her to UNDP under Reimbursable Loan Agreement (RLA), the applicant must indicate at this point, and ensure that all such costs are duly incorporated in the financial proposal submitted to UNDP.

Incomplete applications will be excluded from further consideration.

Criteria for Evaluation of Proposal: Only those applications which are responsive and compliant will be evaluated. Offers will be evaluated according to the Combined Scoring method – where the educational background and experience on similar assignments will be weighted at 70% and the price proposal will weigh as 30% of the total scoring. The applicant receiving the Highest Combined Score that has also accepted UNDP’s General Terms and Conditions will be awarded the contract.

ToR ANNEX A: List of Documents to be reviewed by the MTR Team

1. PIF
2. UNDP Initiation Plan
3. UNDP Project Document
4. UNDP Social and Environmental Screening Procedure (SESP)
5. Project Inception Report
6. All Project Implementation Reports (PIR’s)
7. Quarterly progress reports and work plans of the various implementation task teams
8. Audit reports
9. Finalized GEF focal area Tracking Tools/Core Indicators at CEO endorsement and midterm (Adaptation Monitoring and Assessment Tool – AMAT)
10. Oversight mission reports
11. All monitoring reports prepared by the project
12. Financial and Administration guidelines used by Project Team

The following documents will also be available:

13. Project operational guidelines, manuals and systems
14. UNDP country/countries programme document(s)
15. Minutes of the (Adapting Afghan Communities to Climate-Induced Disaster Risks) Board Meetings and other meetings (i.e. Project Appraisal Committee meetings)
16. Project site location maps
17. Any additional documents, as relevant.

ToR ANNEX B: Guidelines on Contents for the Midterm Review Report¹⁴

- i. Basic Report Information (*for opening page or title page*)
 - Title of UNDP supported GEF financed project

¹²

<https://intranet.undp.org/unit/bom/pso/Support%20documents%20on%20IC%20Guidelines/Template%20for%20Confirmation%20of%20Interest%20and%20Submission%20of%20Financial%20Proposal.docx>

¹³ http://www.undp.org/content/dam/undp/library/corporate/Careers/P11_Personal_history_form.doc

¹⁴ The Report length should not exceed 40 pages in total (not including annexes).

- UNDP PIMS# and GEF project ID#
 - MTR time frame and date of MTR report
 - Region and countries included in the project
 - GEF Operational Focal Area/Strategic Program
 - Executing Agency/Implementing Partner and other project partners
 - MTR team members
 - Acknowledgements
- ii. Table of Contents
- iii. Acronyms and Abbreviations
1. Executive Summary (3-5 pages)
- Project Information Table
 - Project Description (brief)
 - Project Progress Summary (between 200-500 words)
 - MTR Ratings & Achievement Summary Table
 - Concise summary of conclusions
 - Recommendation Summary Table
2. Introduction (2-3 pages)
- Purpose of the MTR and objectives
 - Scope & Methodology: principles of design and execution of the MTR, MTR approach and data collection methods, limitations to the MTR
 - Structure of the MTR report
3. Project Description and Background Context (3-5 pages)
- Development context: environmental, socio-economic, institutional, and policy factors relevant to the project objective and scope
 - Problems that the project sought to address: threats and barriers targeted
 - Project Description and Strategy: objective, outcomes and expected results, description of field sites (if any)
 - Project Implementation Arrangements: short description of the Project Board, key implementing partner arrangements, etc.
 - Project timing and milestones
 - Main stakeholders: summary list
4. Findings (12-14 pages)
- 4.1 Project Strategy
- Project Design
 - Results Framework/Logframe
- 4.2 Progress Towards Results
- Progress towards outcomes analysis
 - Remaining barriers to achieving the project objective
- 4.3 Project Implementation and Adaptive Management
- Management Arrangements
 - Work planning
 - Finance and co-finance
 - Project-level monitoring and evaluation systems
 - Stakeholder engagement
 - Social and Environmental Standards (Safeguards)
 - Reporting
 - Communications & Knowledge Management
- 4.4 Sustainability
- Financial risks to sustainability
 - Socio-economic to sustainability
 - Institutional framework and governance risks to sustainability
 - Environmental risks to sustainability
5. Conclusions and Recommendations (4-6 pages)

- 5.1 Conclusions
 - Comprehensive and balanced statements (that are evidence-based and connected to the MTR’s findings) which highlight the strengths, weaknesses and results of the project
- 5.2 Recommendations
 - Corrective actions for the design, implementation, monitoring and evaluation of the project
 - Actions to follow up or reinforce initial benefits from the project
 - Proposals for future directions underlining main objectives
- 6. Annexes
 - MTR ToR (excluding ToR annexes)
 - MTR evaluative matrix (evaluation criteria with key questions, indicators, sources of data, and methodology)
 - Example Questionnaire or Interview Guide used for data collection
 - Ratings Scales
 - MTR mission itinerary
 - List of persons interviewed
 - List of documents reviewed
 - Co-financing table (if not previously included in the body of the report)
 - Signed UNEG Code of Conduct form
 - Signed MTR final report clearance form
 - *Annexed in a separate file:* Audit trail from received comments on draft MTR report
 - *Annexed in a separate file:* Relevant midterm tracking tools (*METT, FSC, Capacity scorecard, etc.*) or *Core Indicators*
 - *Annexed in a separate file:* GEF Co-financing template (categorizing co-financing amounts by source as ‘investment mobilized’ or ‘recurrent expenditure’)

ToR ANNEX C: Midterm Review Evaluative Matrix Template

This Midterm Review Evaluative Matrix must be fully completed/amended by the consultant and included in the MTR inception report and as an Annex to the MTR report.

| Evaluative Questions | Indicators | Sources | Methodology |
|--|---|---|--|
| Project Strategy: To what extent is the project strategy relevant to country priorities, country ownership, and the best route towards expected results? | | | |
| (include evaluative question(s)) | (i.e. relationships established, level of coherence between project design and implementation approach, specific activities conducted, quality of risk mitigation strategies, etc.) | (i.e. project documents, national policies or strategies, websites, project staff, project partners, data collected throughout the MTR mission, etc.) | (i.e. document analysis, data analysis, interviews with project staff, interviews with stakeholders, etc.) |
| | | | |
| Progress Towards Results: To what extent have the expected outcomes and objectives of the project been achieved thus far? | | | |
| | | | |
| Project Implementation and Adaptive Management: Has the project been implemented efficiently, cost-effectively, and been able to adapt to any changing conditions thus far? To what extent are project-level monitoring and evaluation systems, reporting, and project communications supporting the project’s implementation? To what extent has progress been made in the implementation of social and environmental management measures? Have there been changes to the overall project risk rating and/or the identified types of risks as outlined at the CEO Endorsement stage? | | | |
| | | | |
| | | | |

| Sustainability: To what extent are there financial, institutional, socio-economic, and/or environmental risks to sustaining long-term project results? | | | |
|--|--|--|--|
| | | | |
| | | | |

Evaluators/Consultants:

1. Must present information that is complete and fair in its assessment of strengths and weaknesses so that decisions or actions taken are well founded.
2. Must disclose the full set of evaluation findings along with information on their limitations and have this accessible to all affected by the evaluation with expressed legal rights to receive results.
3. Should protect the anonymity and confidentiality of individual informants. They should provide maximum notice, minimize demands on time, and respect people's right not to engage. Evaluators must respect people's right to provide information in confidence, and must ensure that sensitive information cannot be traced to its source. Evaluators are not expected to evaluate individuals, and must balance an evaluation of management functions with this general principle.
4. Sometimes uncover evidence of wrongdoing while conducting evaluations. Such cases must be reported discreetly to the appropriate investigative body. Evaluators should consult with other relevant oversight entities when there is any doubt about if and how issues should be reported.
5. Should be sensitive to beliefs, manners and customs and act with integrity and honesty in their relations with all stakeholders. In line with the UN Universal Declaration of Human Rights, evaluators must be sensitive to and address issues of discrimination and gender equality. They should avoid offending the dignity and self-respect of those persons with whom they come in contact in the course of the evaluation. Knowing that evaluation might negatively affect the interests of some stakeholders, evaluators should conduct the evaluation and communicate its purpose and results in a way that clearly respects the stakeholders' dignity and self-worth.
6. Are responsible for their performance and their product(s). They are responsible for the clear, accurate and fair written and/or oral presentation of study limitations, findings and recommendations.
7. Should reflect sound accounting procedures and be prudent in using the resources of the evaluation.
8. Must ensure that independence of judgement is maintained and that evaluation findings and recommendations are independently presented.
9. Must confirm that they have not been involved in designing, executing or advising on the project being evaluated.

MTR Consultant Agreement Form

Agreement to abide by the Code of Conduct for Evaluation in the UN System:

Name of Consultant: _____

Name of Consultancy Organization (where relevant): _____

I confirm that I have received and understood and will abide by the United Nations Code of Conduct for Evaluation.

Signed at _____ (Place) on _____
(Date)

Signature: _____

¹⁵ <http://www.unevaluation.org/document/detail/100>

ToR ANNEX E: MTR Ratings

| Ratings for Progress Towards Results: (one rating for each outcome and for the objective) | | |
|--|--------------------------------|--|
| 6 | Highly Satisfactory (HS) | The objective/outcome is expected to achieve or exceed all its end-of-project targets, without major shortcomings. The progress towards the objective/outcome can be presented as “good practice”. |
| 5 | Satisfactory (S) | The objective/outcome is expected to achieve most of its end-of-project targets, with only minor shortcomings. |
| 4 | Moderately Satisfactory (MS) | The objective/outcome is expected to achieve most of its end-of-project targets but with significant shortcomings. |
| 3 | Moderately Unsatisfactory (HU) | The objective/outcome is expected to achieve its end-of-project targets with major shortcomings. |
| 2 | Unsatisfactory (U) | The objective/outcome is expected not to achieve most of its end-of-project targets. |
| 1 | Highly Unsatisfactory (HU) | The objective/outcome has failed to achieve its midterm targets, and is not expected to achieve any of its end-of-project targets. |

| Ratings for Project Implementation & Adaptive Management: (one overall rating) | | |
|---|--------------------------------|--|
| 6 | Highly Satisfactory (HS) | Implementation of all seven components – management arrangements, work planning, finance and co-finance, project-level monitoring and evaluation systems, stakeholder engagement, reporting, and communications – is leading to efficient and effective project implementation and adaptive management. The project can be presented as “good practice”. |
| 5 | Satisfactory (S) | Implementation of most of the seven components is leading to efficient and effective project implementation and adaptive management except for only few that are subject to remedial action. |
| 4 | Moderately Satisfactory (MS) | Implementation of some of the seven components is leading to efficient and effective project implementation and adaptive management, with some components requiring remedial action. |
| 3 | Moderately Unsatisfactory (MU) | Implementation of some of the seven components is not leading to efficient and effective project implementation and adaptive, with most components requiring remedial action. |
| 2 | Unsatisfactory (U) | Implementation of most of the seven components is not leading to efficient and effective project implementation and adaptive management. |
| 1 | Highly Unsatisfactory (HU) | Implementation of none of the seven components is leading to efficient and effective project implementation and adaptive management. |

| Ratings for Sustainability: (one overall rating) | | |
|---|--------------------------|---|
| 4 | Likely (L) | Negligible risks to sustainability, with key outcomes on track to be achieved by the project’s closure and expected to continue into the foreseeable future |
| 3 | Moderately Likely (ML) | Moderate risks, but expectations that at least some outcomes will be sustained due to the progress towards results on outcomes at the Midterm Review |
| 2 | Moderately Unlikely (MU) | Significant risk that key outcomes will not carry on after project closure, although some outputs and activities should carry on |
| 1 | Unlikely (U) | Severe risks that project outcomes as well as key outputs will not be sustained |

ToR ANNEX F: MTR Report Clearance Form

(to be completed by the Commissioning Unit and RTA and included in the final document)

| | |
|--|-------------|
| Midterm Review Report Reviewed and Cleared By: | |
| Commissioning Unit (M&E Focal Point) | |
| Name: _____ | |
| Signature: _____ | Date: _____ |
| _____ | |
| Regional Technical Advisor (Nature, Climate and Energy) | |
| Name: _____ | |
| Signature: _____ | Date: _____ |
| _____ | |

ToR ANNEX G: Audit Trail Template

Note: The following is a template for the MTR Team to show how the received comments on the draft MTR report have (or have not) been incorporated into the final MTR report. This audit trail should be included as an annex in the final MTR report.

To the comments received on (*date*) from the Midterm Review of (*project name*) (UNDP Project ID-*PIMS #*)

The following comments were provided in track changes to the draft Midterm Review report; they are referenced by institution (“Author” column) and not by the person’s name, and track change comment number (“#” column):

| Author | # | Para No./ comment location | Comment/Feedback on the draft MTR report | MTR team response and actions taken |
|--------|---|----------------------------------|---|---|
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |