

Minutes of the Local Project Appraisal Committee (LPAC) meeting for “Deepening Democracy through Strengthening Citizen Participation and Accountable Governance, Strengthening Civil Society Organizations for Responsive and Accountable Governance in Rwanda, and Strengthening the Rule of Law in Rwanda: Justice, Peace and security for the people.

Held at Lemigo Hotel, on 30 September 2018

Agenda:

1. Presentation and Review of the Projects Documents
2. Presentation of Social and Environmental Screening assessment
3. Discussions, Recommendations and Way Forward

Members:

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|--------------------------------|-------------------------------|
| 1. Mr. Stephen Rodriques | UNDP Country Director (Chair) |
| 2. Mr. Gerald Mugabe | EFU/MINECOFIN |
| 3. Prof. Anastase Shyaka | CEO/RGB |
| 4. SP Alex Fata | RNP |
| 5. Mr. Emmanuel Macumu | RNP |
| 6. Mr. Charles Munyaneza | ES/NEC |
| 7. Mr. Oswald Burasanzwe | ES/NFPO |
| 8. Mr. Kalisa Edward, | RGB/SG |
| 9. Mr. Gerald Mbanda | RGB |
| 10. Ms. Uwineza Claudine | UNDP |
| 11. Mr. Jijuka Zephyrin, | NFPO |
| 12. Me. Julien Kavaruganda | President, RBA |
| 13. Mr. Victor Mugabe | Executive Director, RBA |
| 14. Ms. Floride Tuyisabe | NURC |
| 15. Mr. Chris Mburu | HR Advisor, OHCHR |
| 16. Mr. Schadrack Dusabe | UN WOMEN |
| 17. Bishop John Rucyahana | Chairperson, PRFP |
| 18. Mr. Jean de Dieu Kayiranga | UNDP |
| 19. Ms. Roselyn Sinemani | DCD/Operations, UNDP |
| 20. Ms. Chantal Mutavu | UNDP |
| 21. Ms. Cecile Mupfasoni | UNDP |
| 22. Ms. Eugenie Musabyeyezu | UNDP |
| 23. Ms. Gertie Steukers | UNDP |
| 24. Ms. Aline Kayitesi | UNDP |
| 25. Mr. Nyemazi John Bosco | ES/RCSP |

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26. Mr. Sekamondo Francois	MINALOC
27. SSP Olive Mukantabana	RCS
28. Bishop Alexis Birindabagabo	Rwanda Interfaith Council
29. Mr. Peter Lindermann	SDC
30. Mr. Harold Vandermeulen	Embassy of Belgium
31. Mr. Habimana Dominique	SDC
32. Mr. Tumubare Albert	NEC
33. Mr. Isaac Rugamba	MINECOFIN
34. Ms. Nadine Rugwe,	UNDP
35. Mr. Steve Nzaramba	RCO
36. Mr. Rutayisire Alain Didier	MINALOC
37. Mr. Deogratias Nkurunziza	UNDP
38. Mr. Emmanuel Mugisha	RMC
39. Mr. Rwabuyonza Jean paul,	RGB
40. Ms. Madeleine Nyiratuza	UNDP

1. INTRODUCTION

The LPAC meeting was chaired by Mr. Stephen Rodriques, the UNDP Country Director and Co-chaired by Mr. Gerald Mugabe, representing the Ministry of Finance and Economic Planning, which is the coordinating agency for development cooperation in Rwanda. The UNDP Country Director in his introductory remarks mentioned that the new governance projects are building on achievements from the just concluded governance programmes and are fully aligned with both national, corporate and global frameworks, mainly the United Nations Development Assistance Plan (UNDAP) 2, the UNDP Country Programme Document (CPD), the National Strategy for Transformation (NST I), the Vision 2020, The Vision 2050, the Agenda 2063 and the Sustainable Development Goals. Mr. Gerald Mugabe commended UNDP for the continued partnership and the alignment of UNDP projects to national priorities as well as the high level of participation in the preparation of the programme documents.

The aim of the LPAC is to assess the quality of the proposed projects against national priorities, UNDP's corporate planning framework and quality standards for programming. It gathers the main programme proponents and stakeholders, and presents and scrutinizes the Projects Documents, using a pre-determined checklist.

Following the introductory remarks by the Co-chairs, the programme team presented the three governance projects:

1. Deepening Democracy through Strengthening Citizen Participation and Accountable Governance (DDAG), 2018-2023
2. Strengthening Civil Society Organizations for Responsive and Accountable Governance in Rwanda (CSO), 2018-2023
3. Strengthening the Rule of Law in Rwanda: Justice, Peace and Security for the People (A2J), 2018-2023

2. PRESENTATION AND REVIEW OF THE PROGRAMME DOCUMENTS

2.1. Presentation of the Projects Documents

After presenting the development challenges that the governance projects will attempt to address in the areas of rule of law, peace and security, citizen participation, media development, services delivery and CSO strengthening, the programme team presented how the 3 programmes are aligned to the NST, the Vision 2030/2050, the Agenda 2063, the SDGs, the UNDAF and the UNDP Country Programme Document (CPD).

The three 5-year governance projects respond to NST priority areas namely: **Priority area 2:** Ensure Safety and Security of citizens and property, **Priority area 4:** Strengthen Justice, Law and Order, **Priority area 5:** Strengthen Capacity, Service delivery and Accountability of public institutions, and **Priority area 6:** Increase citizens participation and engagement in development. Related interventions will respond to sustainable development goals (SDGs), specifically on SDGs 5, 10 and 16 with an aim to achieve UNDAF **Outcome 5:** "By 2023, people in Rwanda benefit from enhanced gender equality, justice, human rights, peace and security" and **Outcome 6:** "By 2023, people in Rwanda participate more actively in democratic and development processes and benefit from transparent and accountable public and private sector institutions that develop evidence-based policies and deliver quality services".

The **DDAG project** comprises two main components: **Inclusive Participation in Governance** and **Deepening Accountability** and is implemented by 3 implementing partners: NEC, RGB and MHC. MINALOC is a Responsible Party while NFPO, parliament, Media Self-Regulatory Body and media organizations are direct beneficiaries.

The **CSO project** comprises three main components: **Capacity development of CSOs**, **Voice strengthening** (engagement of CSOs in policy dialogue and advocacy) and **conducive environment**. The programme is implemented by RGB and UNDP. UNDP will particularly manage directly Human Rights and Gender Equality related interventions.

The **A2J project** comprises four main components: **Access to quality justice**, **Community based crime prevention**, **Compliance with Human Rights commitment** and **Societal healing for social cohesion**. The programme is implemented by 3 implementing partners: MINIJUST, RNP and NURC. Other stakeholders include Rwanda Bar Association (RBA) and Prisons Fellowship Rwanda (PFR) acting as Responsible Parties.

The proposed projects will be executed through the National Implementation Modality (NIM).

2.2. Programme Budget

The total budget for each project for 5 years was presented as follow:

Programme	Total Budget	Core Resources	To be Mobilised
DDAG	6,460,209	4,262,000	2,198,209
CSO	6,212,580	4,262,580	1,950,000
A2J	4,844,826	3,501,405	1,343,421
TOTAL	17,496,785	12,178,364	5,318,421

3. Social and Environmental Screening (SES)

After the presentation of the three programme documents, the programme team presented the Social and Environmental Screening (SES) of the programmes. Based on the SES checklist, the following was noted:

- ✓ The 3 programmes integrate overarching principles to strengthen Social and Environmental Sustainability through mainstreaming the human-rights based approach, promoting Gender equality and women's empowerment, and mainstreaming environmental sustainability.
- ✓ There are no major Social and Environmental risks identified linked to the programmes.
- ✓ Any risk associated with the limited knowledge of rightsholders to claim their rights will be addressed through sensitization and capacity building.

4. General comments: Review of the Programme Documents

The discussions that followed the programme presentation generated the following comments and recommendations below:

Question or comment	Answer or feedback
Reflect government contributions in the CSO programme	- In order for us to do that, Government partners are invited to indicate their contributions and send feedback to UNDP within a week
<p>UN women: One UN delivering as one aspect – the programme reflects the joint workplans – provision to be added in terms of clarifying relationship between standalone programmes and the joint workplans – Short statement: throughout implementation, UNDP will be liaising with UNDAP results groups.</p> <ul style="list-style-type: none"> - Results framework – indicator around female candidates to legislative elections (senate) – how feasible is this election? - Management and partnerships – management structure organogram to be added for clarification 	<ul style="list-style-type: none"> - Will add the statement about the UNDAP results group (Result 3) - The activities of the 3 programmes are inserted into RG3 joint workplans - Management organograms are already in the documents
NFPO is now identified as stakeholder and they requested to be considered as an IP or have their funds channeled through other institutions such as RGB	- IPs also have a heavy fiduciary responsibility and the partnership modalities are also defined based on the volume of contribution involved. Therefore, it is not possible to impose fiduciary requirements on a particular institution when the financial investment involved is low. It was suggested to keep NFPO and Parliament as beneficiaries.
Risk assessment: comment that indigenous people is not the right language for Rwanda	- Explained that this is corporate language in the SES checklist– for Rwanda this is indeed not applicable

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<ul style="list-style-type: none"> - Clarify on the support to districts by specifying that the support will be provided for districts to deliver better services to the people. MINALOC requested to extend the support from 7 to 17 districts as the number increased to consider the districts with high level of malnutrition - Stakeholders also asked for clarification on the role of MINALOC as responsible party 	<ul style="list-style-type: none"> - This clarification will be included in the DDAG prodoc - Request for extension to 17 is noted but since nutrition is not a focus area for UNDP, the information could be relayed to other UN agencies for consideration. - It was made clear that the support to MINALOC will focus on the local government capacity development strategy and its implementation within the 7 poorest districts. This will be further clarified in the document.
<p>A question was raised as to whether UNDP will work directly with CSOs?</p>	<ul style="list-style-type: none"> - For the CSO project, the working modalities from the current project will remain the same in the new project – RGB will remain the only implementing partner and UNDP will implement directly the initiatives related to human rights and gender equality
<p>Resources to be mobilized – where will we get them? Do we have indications of that?</p>	<ul style="list-style-type: none"> - UNDP has developed a Resource Mobilization strategy – which we will apply to these projects through mobilizing resources from UNDP core fund, donors as well as partner institutions. The meeting requested all the partners to indicate their financial contributions which will be included in the projects documents and to contribute to resource mobilization efforts.
<p>The Rwanda Civil Society Platform recommended that UNDP earmarks resources not only for individual CSOs but also to the umbrella and coordinating bodies which play a key role in further promoting CSOs in Rwanda. The Executive Secretary of RCSP particularly indicated the need to support the platform to better support the coordination of CSOs in Rwanda</p>	<ul style="list-style-type: none"> - The point was well noted. UNDP encouraged the platform to finalize the strategic plan which will show the priority areas of this institution and the long-term vision which could better inform the partnership with UNDP.
<p>The meeting recommended that as we move to the next programmes, efforts should be invested in better documenting the achievements made over the past years.</p>	<ul style="list-style-type: none"> - The recommendation was well noted, and UNDP committed to work closely with partners in documenting the achievements recorded so far.

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5. Recommendations and Way Forward

- The LPAC concluded that, based on the proposed projects and the recommendations from the discussion that followed, the three projects documents can be endorsed upon integration of the above comments and suggested revisions; the projects were recommended for endorsement by the Resident Representative and signature with relevant partners.
- The participants were requested to provide any further comments within a week for the finalization of the project documents including their respective financial commitments.
- Signature of Projects Documents by concerned parties will be organized as soon as possible.
- Preparation and signature of MOU for Responsible parties will also take place.

6. Closing Remarks

The UNDP Country Director appreciated the contribution of the various Implementing Partners and reiterated UNDP's continued commitment to contribute to transformational governance in Rwanda. He called upon implementing partners and stakeholders to provide to the drafting team any further ~~comments on the projects documents within a week to enable finalization of the documents.~~

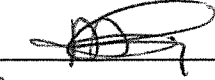
The Representative of MINECOFIN thanked UNDP and the drafting teams for the high quality project documents and promised Government counterparts' cooperation in the implementation of the projects.

Signature of key LPAC members:

1. **LPAC Chair:** Stephen Rodriques, UNDP Country Director



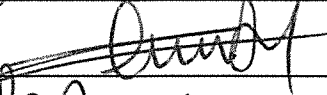
2. **LPAC Co-Chair:** Mr. Gerald Mugabe, Representative of MINECOFIN



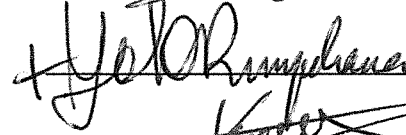
3. SP Alex Fata, Director, SPIU/ RNP



4. Ms. Floride Tuyisabe, Representative NURC



5. Bishop John Rucyahana, Chairperson, PFR Rwanda



6. Mr. Julien Guillaume Kavaruganda, President RBA



Date: 20/09/2018

Signature of Resident Coordinator/Resident Representative

LPAC members endorsed the three Governance projects "Deepening Democracy through Strengthening Citizen Participation and Accountable Governance (DDAG); Strengthening Civil Society Organizations (CSO) for Responsive and Accountable Governance in Rwanda and Strengthening the Rule of Law in Rwanda: Justice, Peace and Security for the People (A2J).

I agree with the recommendations and endorse them: -----

I do not agree with the recommendations and do not endorse them: -----

Observations/ Comment : -----

Fodé Ndiaye
UN Resident Coordinator/ UNDP Resident Representative

Date: _____